

CONSOLIDATED COMMITTEE RECOMMENDATIONS

CONCERNING GOVERNANCE

I. GOVERNANCE – GOVERNANCE

A. City

1. The name of the New City will be Greenwood.
2. The New City will be a second-class city.

B. Common Council

1. Composed of 11 members.
2. Supported by a Council Advisory Commission of standing committees that parallel the functions within the executive branch, and provide legislative oversight to the Council. These may include, but are not limited to:
 - a. Public Works and Safety
 - b. Ways and Means
 - c. Infrastructure
3. Council members will be expected to serve on the newly formed standing committees, but not necessarily be the chair.
4. During the transition period from July 1, 2010 to December 31, 2011, the Council will be composed of the current five representatives from the existing political districts of Greenwood, the current two at large representatives from Greenwood, and the current four elected officials of White River Township serving at large for the White River Township area of the New City of Greenwood.
 - a. All members must meet the residency requirements of IC-36-4-6-2.
 - b. Residency in the White River Township area of the New City of Greenwood shall satisfy the qualification established by Section 2(b) to wit "residency in territory that is annexed by the city."
 - c. If an official designated above to serve as representative of White River Township is not qualified, or is unable or unwilling to serve during the transition period, a new member will be chosen by a majority vote of the remaining representatives of White River Township.
 - d. If an official designated above to serve as a representative of the old City of Greenwood is not qualified, or is unable or unwilling to serve, a new member will be chosen by a majority vote of the remaining representatives of the old City of Greenwood.
 - i. If replacing a district Council representative, that new member must reside in the appropriate district.
 - ii. If replacing an at large representative, that new member must reside in the old City of Greenwood.

- e. During the transition period until December 31, 2011, a super majority vote composed of seven of the eleven Council members will be required to approve any new ordinances.
 - f. After December 31, 2011, the same super majority vote will be required to change any requirement or ordinance relative to this reorganization.
5. Following the election of 2011, starting January 1, 2012, and until the candidates for the election of 2023 are seated January 1, 2024, there will be seven political district representatives and four at large representatives.
 - a. Political districts will be determined by the census of 2010.
 - b. Two at large representatives must reside in the old City of Greenwood and two must reside in the old unincorporated portion of White River Township.
 6. Following the election of 2023, starting January 1, 2024, there will be eight political district representatives and three at large representatives.
 - a. There will be no residency requirements for all Council members other than they must be residents of the new City of Greenwood.
 - b. Political districts will have been determined by the census of 2020.
 7. The Common Council will oversee and give final approval to the work of the Redistricting Commission.
 8. This legislative body may expel any member for violation of official duty or declare the members seat vacant if member is unable to perform the duties of the office. This requires a 2/3rds vote of the legislative body.
- C. Redistricting Commission
1. This commission shall prepare the ordinance creating common council districts following each decennial census.
 2. The City judge shall appoint four members.
 3. For the 2010 census only, two of the judges' appointees must reside in the old City of Greenwood, and two must reside in the old unincorporated White River Township.
 4. The Mayor shall appoint one member.
 5. The Commission shall strive to create compact and contiguous districts of nearly equal population that do not divide recognized residential neighborhoods and communities per the legal requirements established by IC 3-4-6-3.
 6. The Commission, by majority vote, shall prepare a redistricting plan and present that plan to the mayor and city judge at a public meeting.
 7. The redistricting plan approval process shall be as follows:
 - a. If the mayor and judge accept the plan, it will be submitted to the Common Council for their approval.
 - b. If either the mayor or judge recommends changes, the Commission may change it, or submit it as written to the Common Council
 - c. The Council may accept the plan or make recommendations for changes.

- d. If the Commission accepts the recommendations proposed by the Council, the plan will be amended and presented to the Council for their approval.
- e. If the Commission does not accept the recommendations of the Council, the Commission may be dismissed by the Council and the Council will develop and approve the redistricting ordinance.
- f. The ordinance must be submitted to the DLGF for their approval before it is finalized.

D. Board of Public Works and Safety

1. Five-member board.
2. Appointed by the Mayor.
3. Until December 31, 2019 at least two members shall be from old City of Greenwood and two from old unincorporated White River Township.
4. May appoint members from Common Council, but not required.
5. Appointing authority may summarily remove an appointee at any time

E. Board of Aviation Commissioners

1. Four member board
2. Appointed by the mayor
3. Mayor may remove a member at any time by filing with the City Clerk in writing the reason for the removal.

F. Economic Development Commission

1. No change in number of members.
2. Until December 31, 2019, one of the mayors' appointees must be a resident of the old city of Greenwood, and the second must be a resident of old unincorporated White River Township.
3. Appointing authority may remove for neglect of duty, incompetence, inability to perform duties, or other good cause; member has right to appeal removal in court.

G. Redevelopment Commission

1. Five-member board.
2. Three appointed by the mayor.
3. Two appointed by the Common Council.
4. Until December 31, 2019:
 - a. No more than two appointed by the mayor may reside in the old City of Greenwood.
 - b. The other appointed by the mayor must reside in the old unincorporated White River Township.
 - c. One appointed by the Council must reside in the old City of Greenwood and the other must reside in the old unincorporated White River Township.
 - d. Appointing authority may summarily remove an appointee at any time.

H. Police Merit Board

1. Five-member board.
2. Two appointed by the Mayor
 - a. Until December 31, 2019, one must reside in the old City of Greenwood and one must reside in the old unincorporated White River Township.
3. One member appointed by the Common Council
4. Two members elected by the Police department
5. Appointing authority may remove their appointee at any time.
6. A member elected by the police department, upon petition by a majority of the police department to the Board, may be removed through a vote of the Board.

I. Fire Merit Board

1. Five-member board
2. One member appointed by the Mayor
3. Two members appointed by the Common Council
 - a. Until December 31, 2019, one must reside in the old City of Greenwood and one must reside in the old unincorporated White River Township.
4. Two members selected by fire fighters
5. Appointing authority, by majority vote, may remove their appointee at any time.

J. City Controller

1. The position of a city controller is created.
2. The Mayor will appoint a Certified Public Accountant to be head of the Department of Finance.
3. The Mayor will present his selection for Controller to the Council for approval. If the Council does not accept or reject the Mayor's selection within thirty days of submission, the Mayor's selection is approved.

K. City Clerk

1. The current elected position of Clerk Treasurer will be eliminated. That position will be replaced by an elected City Clerk. The current elected Clerk Treasurer will serve as the City Clerk until the city election of 2011.
2. The City Clerk will serve as clerk to the Common Council and to the City Court.
3. The City Clerk will be responsible for and administer poor relief in White River Township.

L. Deputy Mayor

1. The Mayor may appoint one or more deputy mayors.
2. Qualifications for the position to be determined by the Mayor and Common Council.

M. City Court

1. The elected officials are encouraged to seek permission from the State of Indiana to expand the jurisdiction of the City Court so that it can function as a small claims court.

N. Greenwood future annexations

1. If the new City of Greenwood annexes any areas of Clark or Pleasant Townships, residents of those areas shall be considered residents of the old City of Greenwood for purposes of serving on city boards or commissions.
2. This requirement will expire December 31, 2019.

O. Political Affiliation – Boards and Commissions

1. There will be no political party affiliation required on boards or commissions unless required by State laws.

P. Ordinances

1. The new City of Greenwood will be a second-class city.
2. Common Council will be composed of 11 members. The number of At Large representatives shall vary over time as defined in this document
3. There will be residency requirements for Common Council, Board, and Commission members as defined by this document.
4. The transition of two units of government (White River Township and City of Greenwood) into a single unit shall be defined in such a manner as to minimize the legal standing of debts and obligations that each unit of government may have before the reorganization.
5. A Redistricting Commission shall be formed after each census as defined in this document.

II. PARKS AND RECREATION – GOVERNANCE

A. Park Board

1. Mayor appoints 8 members to the Park Board.
2. Until January 1, 2020 there shall be equal representation for old City of Greenwood and unincorporated White River Township.
3. There shall be four initial term ending dates for board members:
 - a. December 31, 2011
 - b. December 31, 2012
 - c. December 31, 2013
 - d. December 31, 2014
4. At the end of each term, one member from the old City of Greenwood, and one member from the old White River Township will have their appointment expire.
5. Thereafter, appointed members' terms shall be four years.
6. As of January 1, 2020, the Board will be reduced to six members.

7. Board members shall receive a stipend of \$50 per meeting with no more than \$100 allowable in one month.
8. Each of the three school corporations within the New City will be invited to appoint a member of the school board to the Park Board. The school board members will rotate among themselves a single vote.
 - a. The appointed school board member must reside in the new City of Greenwood.
9. After December 31, 2019, board members will be required to be residents of the new City of Greenwood.
10. The Director of Parks and Recreation shall be appointed by the Mayor and approved by the Park Board in accordance with IC 36-4-9-2.
11. A member may be removed for cause after a hearing on specific charges before the appointing authority, or before a fiscal body if appointing authority filed the charges.

B. Pathways Board

1. New advisory group formed and reporting to Department of Public Works.
2. Mayor appoints 3 members.
3. Until January 1, 2020, at least one of the members shall be a resident of the old City of Greenwood, and at least one shall be a resident of old White River Township.
4. One appointment shall be a member of the Parks Board.
5. There shall be three initial term-ending dates for board members:
 - a. December 31, 2011
 - b. December 31, 2012
 - c. December 31, 2013
6. Same compensation standards as Parks Board.
7. The Pathway Board shall be responsible for the following:
 - a. Oversee the planning, maintenance and construction of pathways that will be built by DPW.
 - b. Coordinate these plans and activities with the plans and activities of the Parks Board and Recreation Department.
8. The appointing authority may summarily remove an appointee at any time.

C. Ordinances

1. New residential developments require a specific area of aggregate green space.
2. New developments require perimeter pathways.

III. INFRASTRUCTURE – GOVERNANCE

A. Storm Water Utility

1. Establish a storm water utility to serve the entire city.
2. Engineering services to be provided by the Community Services Department.

3. Oversight relative to planning and execution shall be provided by the Board of Public Works and Safety.
4. Special focus shall be those areas defined by the White River Township and Greenwood Fire Departments impacted by the flooding of June 2008.

B. All Other Utilities

1. All other required utilities are currently in place to serve the New City.
2. Capacities to serve the New City are adequate at this time.
3. The Board of Public Works and Safety shall have oversight responsibility for maintaining capacity margins for future growth.
4. Extend sewers into urban areas when requested and when feasible.

C. Roads

1. Maintenance and improvements to the road system for the New City shall be the responsibility of the Greenwood Street Department.
2. Oversight relative to planning and execution shall be provided by the Board of Public Works and Safety.
3. The Common Council shall establish an advisory committee on Infrastructure to assist its decision making relative to roads.
4. Continue interim services by the previously budgeted current road maintenance providers during the transition period.

D. Early Storm Warning Sirens

1. The Board of Public Works and Safety shall oversee the early warning system of the New City.
2. The Board oversight shall include the integration of the system planning, installation, and maintenance being performed by the Greenwood Fire Department serving the New City.

E. Ordinances

1. Establish a Storm Water Utility.
2. Access Management principles to be applied to roads required for new development, and to correct existing conditions when redevelopment occurs.
3. Road repairs priority to be governed by a common rating system.

IV. PLANNING AND LAND USE – GOVERNANCE

- A. The Planning Commission, composed of 12 members from January 1, 2011 through December 31, 2019, will consist of the following:
1. The City Engineer.
 2. A Park Board member selected annually by the Parks Board.
 3. A member of the Board of Public Works and Safety or a citizen of the New City selected annually by the Board of Public Works and Safety.
 4. A Council member selected annually by the Council.

5. Six citizens appointed annually by Mayor of which less than three shall be from the same political party:
 - a. Three from old City of Greenwood.
 - b. Two from Urban District of unincorporated White River Township.
 - c. One from Rural District of unincorporated White River Township.
 6. Two non voting members appointed by County Commissioners if the Planning Commission exercises jurisdiction outside of city.
 7. After December 31, 2019, the Mayor's appointees revert to five without residency requirements. Total membership shall then be at 11.
 8. After December 31, 2019, the commission membership, exclusive of the county appointments, will be in compliance with the requirements of IC 36-7-4.
 9. Removal from the Commission shall be by the appointing authority, after the member receives a written notice with reasons set forth. The member has the right to appeal the removal in court.
- B. The Board of Zoning Appeals, composed of 8 members from January 1, 2011 through December 31, 2019, will consist of the following:
1. The Mayor shall appoint annually four of the citizens he/she has appointed to the Planning Commission to serve on the Board of Zoning Appeals.
 - a. Two appointees must reside in the old City of Greenwood.
 - b. One appointee must reside in the Urban District of the prior unincorporated portion of White River Township.
 - c. One appointee must reside in the Rural District of the prior unincorporated portion of White River Township.
 2. The Mayor shall appoint annually two other citizens as follows:
 - a. One appointee must reside in the old City of Greenwood.
 - b. One appointee must reside in the old White River Township.
 3. The Common Council shall appoint annually one citizen who is not a member of the Planning Commission.
 4. The Planning Commission shall appoint annually one of its members.
 5. After December 31, 2019:
 - a. The Mayor's appointees will have a city residency only requirement.
 - b. The mayors' appointments from the Planning Commission will be reduced from four to one. Total membership shall then be at 5.
 6. Removal from the Board shall be by the appointing authority, after the member receives a written notice with reasons set forth. The member has the right to appeal the removal in court.
- C. Economic Development Commission
1. There shall be no change in the size or in the appointment procedure; however, at least one member will reside in prior Greenwood and one member will reside in prior unincorporated White River Township until December 31, 2019.

2. The responsibility of the Commission shall be expanded to include in their planning the transportation corridors of State Road 144, State Road 37, and the future I-69 Interstate. They shall also include the areas designated as Old Town Greenwood, and Old Smith Valley Community.

D. Urban and Rural Districts

1. The land area composed of current City of Greenwood and that of the unincorporated White River Township shall be divided into an "Urban" District and a "Rural" District.
2. That division of land is demonstrated by the included map.
3. The Urban District contains the highest concentration of residential and commercial properties.
4. The Rural District contains those properties dedicated to active agricultural pursuits.
5. The Rural District preserves the "right to farm", and the rural life style, by establishing the exclusion of applicable city ordinances.
6. An Agricultural designated parcel or parcels may exist in the Urban District. An Urban designation within the Rural District shall not be permitted.

E. Ordinances

1. Establish an "Urban" and "Rural" District.
 - a. Adopt the agriculture use zoning classification of Johnson County.
 - b. Grandfather Johnson County development standards for existing subdivisions in unincorporated White River Township that have been approved prior to the final approval of the Reorganization.
 - c. Create any new zoning classifications where current land use in unincorporated White River Township does not comply with existing City of Greenwood classifications (i.e. mining and minor platting).
 - d. The Plan Commission, with the approval of the Common Council, will control the transition from Rural to Urban classification.
 - e. Review the boundary and land use of the Rural District not less than once a year.
2. Define "Agricultural" as a parcel, or parcels of adjoining land, that is currently used, and continues to be used, for agricultural purposes.
3. Establish a "TIF" district and an "ERA" along the transportation corridors of State Road 135, State Road 144, State Road 37, and the future Interstate I-69.
4. Establish a "TIF" district and an "ERA" for the areas designated as Old Town Greenwood, and Old Smith Valley Community.

V. **HEALTH, SAFETY AND WELFARE – GOVERNANCE**

A. Ordinance Enforcement

1. Ordinances are enforced by the City of Greenwood Police Department.

2. Ordinance exclusions for the Rural district include:
 - a. Prohibition of livestock, poultry, and other farm animals.
 - b. Prohibition of animal noises, farm machinery, and other loud noises.
 - c. Prohibition of animals running at large.
 - d. Prohibition of vegetation above 12 inches in height.
 - e. Prohibition of accumulation of materials, lumber, and metals.
 - f. Prohibition of barbed wire and/or electrical fences.
 - g. Prohibition of open burning.
3. Discharging of Fire Arms
 - a. A city ordinance will prohibit the discharge of firearms in the Rural District within 500 feet of a residence other than one's own.

B. Nuisance Complaints

1. Enforced in the same manner as the current City of Greenwood.
2. Includes, but not limited to:
 - a. Abandoned homes with high weeds and/or grass, and/or trash.
 - b. Abandoned and/or non-plated vehicles on either private property or city streets.
 - c. Improperly parked or stored boats, recreational vehicles, and large trucks (both private and commercial).
 - d. Attempt to resolve a nuisance complaint dispute before a hearing is scheduled and fines imposed.
3. No action will be taken to enforce nuisance ordinances in prior unincorporated White River Township until June 1, 2011.

C. Poor Relief

1. Poor Relief will be the responsibility of the City Clerk.
2. Assistance standards currently applied by the White River Township Trustee will be followed.

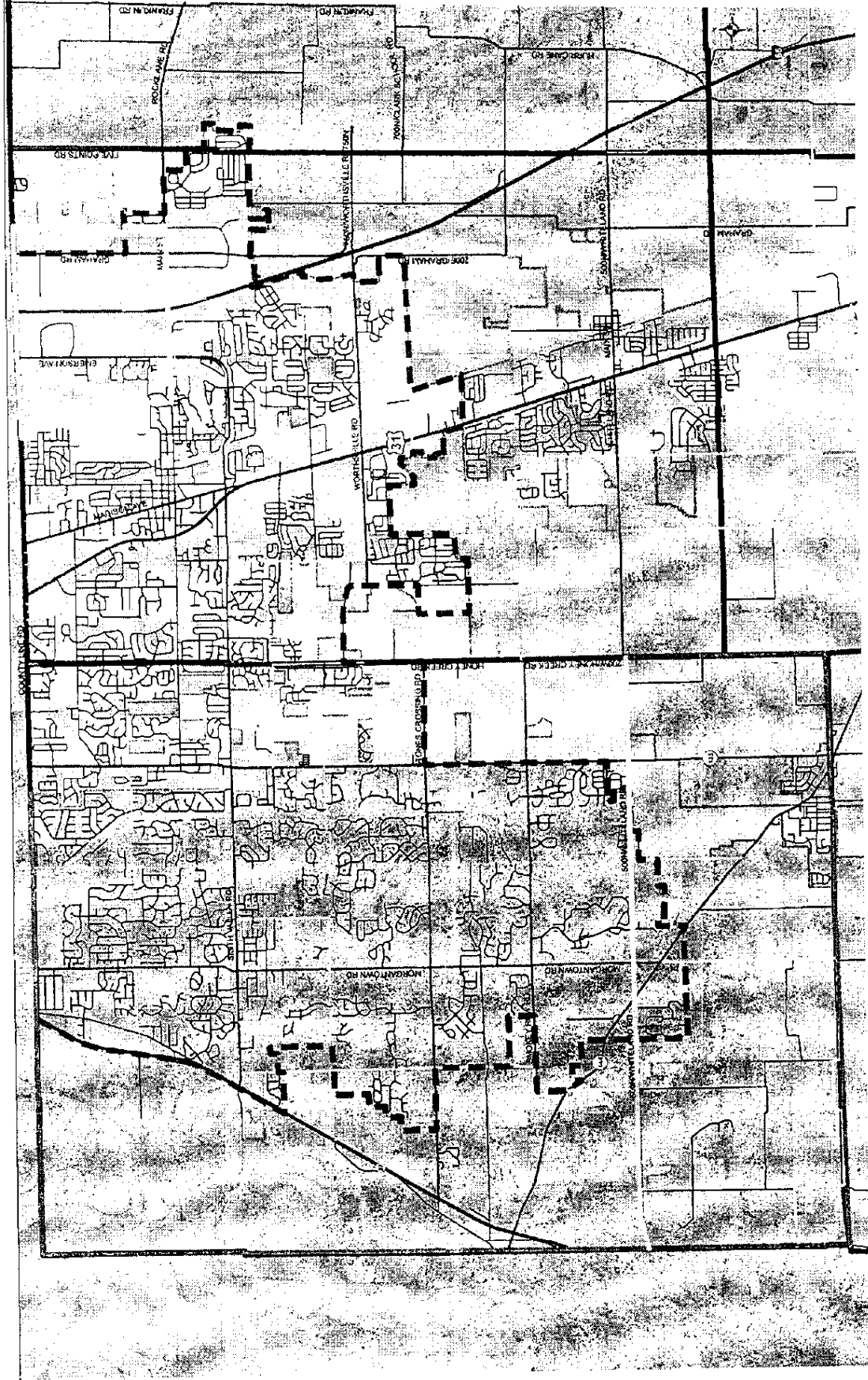
D. Abandoned Cemetery Maintenance

1. Abandoned cemetery maintenance will be the responsibility of the Mayor.
2. Services will include, but not limited to:
 - a. Mowing.
 - b. Keeping headstones erected.
 - c. Proper fencing.
3. Maintenance standards as defined by IC 23-14-68-1/5 will be followed.

E. Ordinances

1. Urban district will adopt current Greenwood ordinances.
2. Rural district will have exclusions as outlined in I(A).

Planning & Land Use District Map



Dashed line indicates initial proposed urban district