

PLAN OF REORGANIZATION

White River Township And City of Greenwood

2009

REORGANIZATION COMMITTEE
PLAN OF REORGANIZATION APPROVAL

The contents of this Plan of Reorganization have been reviewed and the following request the plan be submitted for public question:

Patrick A. Sherman, Chair

Forrest Chambers, Chair, Health, Safety & Welfare

Don Hanlin, Chair, Governance

Eric Kapke, Chair, Parks and Recreation

David Payne, Chair, Infrastructure

Paul Reed, Chair, Finance

Dale Tumey, Chair, Planning and Land Use

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B. Resolution by White River Township – Dated 12/8/08	
C. Resolution No. 2008-19 – Town of Bargersville	
D. Resolution No. 09-10 – City of Greenwood	
E. Resolution by White River Township – Dated 5-6-09	

I. EXECUTIVE SUMMARY

A. Reorganization Committee Recommendations

The Reorganization Committee, in fulfillment of the charter given us by the White River Township Board and the City of Greenwood Common Council, has reviewed the findings of all the subcommittees and integrated them into this Plan of Reorganization. The Reorganization Committee is now presenting this Plan of Reorganization for approval.

The reorganizing political subdivisions are now bound by the requirements of IC 36-1.5-4 to act. If they so chose, they may approve this Plan of Reorganization via resolution, conduct a public hearing, and submit the Plan of Reorganization for approval as a public question in the election of May 4, 2010.

B. Right to Farm

The Reorganization Committee recognizes that the new City of Greenwood will be a community of mixed life styles varying from urban to rural. It is a fundamental objective of this reorganization plan to preserve the rights of citizens to continue their chosen life style, while also protecting the safety and welfare of their neighbors. To that end, it is recommended that the following "Right to Farm" provision be adopted.

1. For the Rural District, the "Right to Farm" provision shall include the following:
 - a. All AG land, other than that specified as homestead, will be exempt from city taxation.
 - b. There will be modifications to some city ordinances (listed later in this document) for the Rural District to accommodate the normal activities associated with agricultural pursuits.
 - c. Current firearms ordinances will be modified to preserve the right of the farmer to discharge firearms, while also protecting the safety of inhabitants of any Urban District in the vicinity.
 - d. In the Urban and Rural Districts, current agricultural activity will be grandfathered indefinitely. However, changing agricultural activity to that which would produce offensive odors to an adjacent urban community will be prohibited. Urban growth towards any agricultural activity shall not be a justification to impose change on grandfathered practices.
2. For those agricultural designated parcels that are within the Urban District, the "Right to Farm" provision shall include the following:
 - a. All land, other than specified as homestead, will be exempt from city taxation.
 - b. There will be an exclusion from some city ordinances (listed later in this document) to accommodate the normal activities associated with agricultural pursuits. These exclusions will be less than for the Rural District because of its more integrated nature with the Urban District.

C. Justification for Recommendation

1. FINANCE

The Finance Subcommittee finds that the reorganization will provide the citizens within the New Community with a financially efficient city government. This is based on a financial analysis that reveals that the estimated total expenditures for the New City of Greenwood, excluding Fire, Library, Aviation, and Probation, will increase from \$23,366,067 in 2010 for a city population of 48,000 before the reorganization, to \$30,957,003 in 2011 (projected) for a combined community population of approximately 77,000. After an increase of 60% in population, the expenditures of city government are projected to have increased by only 32%. The details of these expenditures are shown in **Figure I-1** on a department level within the city government.

A significant feature of this financial plan is a change from using capital funds, such as CCD and CCI, for operating expenses, to reserving them for just capital improvement expenditures. There is also a road repair fund established and funded from revenue receipts to permit capital expenditures on roads

This efficiency results in a city tax rate reduction from a certified level of \$0.3612/\$100 AV in 2009, to a projected level of \$0.32/\$100 AV in 2011. This is an 11% reduction! **Figure I-2** supports the conclusion that this rate is lower than any city of comparable size in Indiana. The current City of Greenwood Fire Department rate of \$0.27/\$100 AV has been added so that the comparison can be seen on an equivalent basis. The reduction is further enhanced by the fact that this reorganization eliminates White River Township government, thereby eliminating a Township tax rate of \$0.0108/\$100 AV on each tax bill within White River Township. County tax rate reduction is likely as fewer Sheriff's services are required, but the County Council and the DLGF will control this and is outside the scope of this subcommittee's charge.

At the effective date of the Reorganization, the majority of the fund balances of all funds, excluding utility and enterprise funds, of the prior City of Greenwood will be held in a non-reverting fund to pay the pension costs and debt service of the prior City of Greenwood in compliance with IC 36-1.5-4-40. The New City of Greenwood will be able to borrow these funds, at market interest, for the cash flow needs of the New City. Any debt or pension costs unfunded after the exhaustion of these funds will be assessed to the prior City of Greenwood in accordance with Chapter 4, Section 40 of IC 36-1.5. Any excess funds, after all obligations of IC 36-1.5-4-40 are paid, will revert to the New City of Greenwood.

Figure I-1

**NEW CITY OF GREENWOOD
ESTIMATED TOTAL EXPENDITURES**

<u>Department</u>	<u>2010 Expenditures</u>	<u>Changes 2010-2011</u>	<u>2011 Projected Expenditures</u>
General Fund			
Board of Public Works and Safety	\$ 3,205,843	\$ 155,224	\$ 3,361,067
Clerk-Treasurer	281,287	350,439	631,726
Common Council	218,588	221,706	440,294
City Court	309,195	9,276	318,471
Community Development Services	996,638	285,437	1,282,075
Economic Development Commission	11,850	355	12,205
Fleet Maintenance	213,733	72,850	286,583
Human Resources	100,525	23,016	123,541
Information Technology	531,492	211,020	742,512
Law	270,498	64,995	335,493
Mayor	163,232	87,897	251,129
Police	5,688,815	2,348,679	8,037,494
Police Merit	50,050	1,501	51,551
Redevelopment Commission	45,350	1,360	46,710
Total General Fund	<u>12,087,096</u>	<u>3,833,755</u>	<u>15,920,851</u>
Park and Recreation Fund	<u>2,371,068</u>	<u>543,366</u>	<u>2,914,434</u>
Streets and Roads			
Streets and Roads (MVH and Wheel Tax)	3,187,703	723,756	3,911,459
Streets and Roads (LRS Fund)	465,668	382,829	848,497
Streets and Roads (Road Repair Fund)	<u>0</u>	<u>3,000,000</u>	<u>3,000,000</u>
Total Streets and Roads	<u>3,653,371</u>	<u>4,106,585</u>	<u>7,759,956</u>
Fire, Debt and Pension Funds			
Debt Service Fund	736,000	0	736,000
Park Debt Fund	155,814	0	155,814
Police Pension Fund	343,544	0	343,544
Fire Debt Fund	<u>175,174</u>	<u>0</u>	<u>175,174</u>
Total Fire, Debt and Pension Funds	<u>1,410,532</u>	<u>0</u>	<u>1,410,532</u>
Other Funds			
CCD (.0324 Rate)	2,400,000	(1,253,040)	1,146,960
CCI (.0442 Rate)	0	1,564,680	1,564,680
CCI (Cigarette)	284,000	(44,410)	239,590
Rainy Day Fund	<u>1,160,000</u>	<u>(1,160,000)</u>	<u>0</u>
Total Other Funds	<u>3,844,000</u>	<u>(892,770)</u>	<u>2,951,230</u>
TOTAL ALL FUNDS	<u>\$ 23,366,067</u>	<u>\$ 7,590,936</u>	<u>\$ 30,957,003</u>

The Plan does not address: Fire, Library, Aviation or Probation.

Figure I-2

TAX RATE COMPARISON

Indiana Cities - Sorted by Population			
City / Town	7/1/08 Est Pop	2009 City Tax Rate	Certified Budget (\$mil)
Fort Wayne city	251,591	\$1.1515	\$165.5
Evansville city	116,309	\$1.1938	\$123.7
South Bend city	103,807	\$2.2396	\$100.9
Gary city	95,920	\$2.7809	\$80.3
New Greenwood	77,000	\$0.5900	\$35.0
Hammond city	76,732	\$1.7576	\$62.7
Bloomington city	71,819	\$0.7246	\$59.0
Fishers town	69,011	\$0.4562	\$45.2
Carmel city	66,769	\$0.6664	\$80.9
Muncie city	64,975	\$1.4614	\$37.7
Lafayette city	64,049	\$0.8389	\$44.8
Terre Haute city	60,007	\$1.6108	\$52.8
Anderson city	57,282	\$2.0820	\$53.1
Elkhart city	52,653	\$1.4318	\$52.1
Mishawaka city	50,026	\$1.5283	\$38.6
Greenwood city	47,720	\$0.6331	\$27.4
Kokomo city	45,694	\$1.3224	\$53.4
Lawrence city	43,247	\$0.7275	\$25.2
Noblesville city	42,155	\$1.0276	\$51.3
Columbus city	40,001	\$0.9642	\$42.5

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Source: DLGF County Specific Information

Note: South Bend and Mishawaka Budget information is 2008

2. GOVERNANCE

The governance subcommittee finds that the reorganization into a second-class city, under the provisions of IC 36-1.5, provides unprecedented opportunities to create a more effective, accountable, and representative government for all members of the New Community. This is dependent upon the acceptance of the recommendations that:

- a. The City Common Council is to be increased from the current membership of 7 to 11.
- b. This level of representation will begin with the integration of the four current township elected officials into the Common Council of the New City of Greenwood.
 - i. Upon voter approval of the reorganization referendum on May 4, 2010, the four elected government positions of White River Township (Trustee and three Advisory Board) will cease to exist on the effective date of July 1, 2010. Those individuals previously elected to those positions will each assume a position as an at-large Councilman for the unincorporated area of White River Township. They will be seated at the new City of Greenwood Common Council on July 1, 2010.
 - ii. This provides an election seamless transition in that currently elected officials continue to represent the majority of the same constituents, although in a different form of government.
 - iii. These officials will hold that office until December 31, 2010.
- c. Because the outcome of the reorganization referendum is not known until after the election of May 4, 2010, provisions for a continuation of a Township government must be maintained.
 - i. The election of May 4, 2010 will also involve the primary election of candidates for White River Township Trustee and Advisory Board membership.
 - ii. The candidates chosen in the primary election of May 4, 2010 will run for the Township positions or the at-large Common Council positions in the election of November 2, 2010 dependent upon the outcome of the referendum.
 - iii. The election of November 2, 2010 may have more candidates than those elected in the primary election of May 4, 2010. Those additional candidates would be those who have petitioned to be nominated.
 - iv. Residency requirements for the candidates will be dependent upon the political offices the November 2, 2010 election requires.
- d. In the event the reorganization referendum of May 4, 2010 is passed, the officials selected subject to residency requirements, in the November 2010 White River Township election will assume responsibilities as at-large members of the New City of Greenwood Common Council. They will assume those responsibilities on January 1, 2011.
- e. The Council will have 7 districts and 4 at-large members selected in the 2011 election. The districts will be drawn based upon the 2010 census. The Council districts will be redrawn, after the 2020 census, to provide 8 districts and 3 at-large members. The election of 2023 will be based on these districts.

- f. The Common Council is strongly urged to create standing committees that parallel the functions of the executive branch. Sub-committees recommended are:
 - i. Parks and Recreation
 - ii. Health and Safety
 - iii. Finance
 - iv. Economic Development/Planning and Land Use
 - v. Infrastructure.

It is further recommended that each of these standing committees be staffed with at least 2 Council members and citizen appointees as the council sees appropriate. It is also strongly urged that the Council request resumes from members of the community who are interested in serving on these committees and that the appointments are made from those who respond.
- g. The responsibilities of the former White River Township government are to be assigned to elected officials within the New City government, thereby eliminating the operating cost of that unit of government. Distribution of poor relief is to be delegated to the City Clerk, and all other duties are to be delegated to the Mayor, who may assign tasks to the appropriate departments.
- h. A 5 member Redistricting Commission chosen by the City Court Judge (4) and the Mayor (1), composed of community citizens who are not elected officials, is to be established at census times that will define Common Council representation districts. This will insure that political districts are defined without political agenda. The new districts will be compatible with neighborhoods and the local needs of the populace. The Common Council must approve the redistricting.
- i. A pay scale for elected officials and state certified employees is contained in this plan that will attract and maintain qualified personnel.
- j. The New City establishes the position of Deputy Mayor, appointed by the Mayor. This position is recommended but is at the discretion of the Mayor as to whether it is filled. Its function is to provide assistance to the Mayor in the management of the City government. He/she would function as a representative of the Mayor's office capable of acting in most matters of government on his/her behalf during absence of the Mayor.
- k. The New City establishes the position of a City Controller in accordance with the requirements of a second-class city. This position will require a CPA designation. An appointee of the Mayor, with the approval of the Common Council, shall staff this position.

The organizational structure of the New City government is shown in **Figures I-3 through I-6**. **Figure I-3** demonstrates the organization of the current City of Greenwood. If the reorganization is approved, that structure will change to **Figure I-4** on the effective date July 1, 2010. After the November, 2011 election, the Common Council will be staffed with recently elected officials as shown in **Figure I-5**. The formation of Council standing committees is shown to be in place at that time. After the election of 2023, the structure of the government will be as shown in **Figure I-6**.

3. INFRASTRUCTURE

The Infrastructure subcommittee finds that the reorganization will provide the New Community with improved services in an efficient and effective manner. It is recommended that they include:

- a. The extension of city trash collection to the entire Urban District.
- b. The extension of leaf and limb collection to the entire Urban District.
- c. The consolidation of early storm warning siren system management into the City of Greenwood Fire Department.
- d. The formation of a Storm Water Utility for the management and correction of storm flooding. **Figures I-4** through **I-6** demonstrate that the Board of Public Works and Safety shall have responsibility of the Storm Water utility.
- e. The integration of a uniform method of evaluating road and sidewalk repair and maintenance into the New City of Greenwood Street Department.
- f. The Board of Public Works and Safety shall have the responsibility of planning and execution of road and sidewalk repairs and maintenance. The Council Committee on Infrastructure shall have oversight relative to those services. This will assure equitable prioritization of repairs in all areas of the New Community. This will be supplemented by the financial isolation of road revenue and expenditures for the prior City of Greenwood and prior unincorporated White River Township during the transition interval until January 1, 2020. This financial segregation will be the responsibility of the City Controller.
- g. The Board of Public Works and Safety shall have responsibility for all other infrastructures.

Figure I-3

CITY OF GREENWOOD 2009

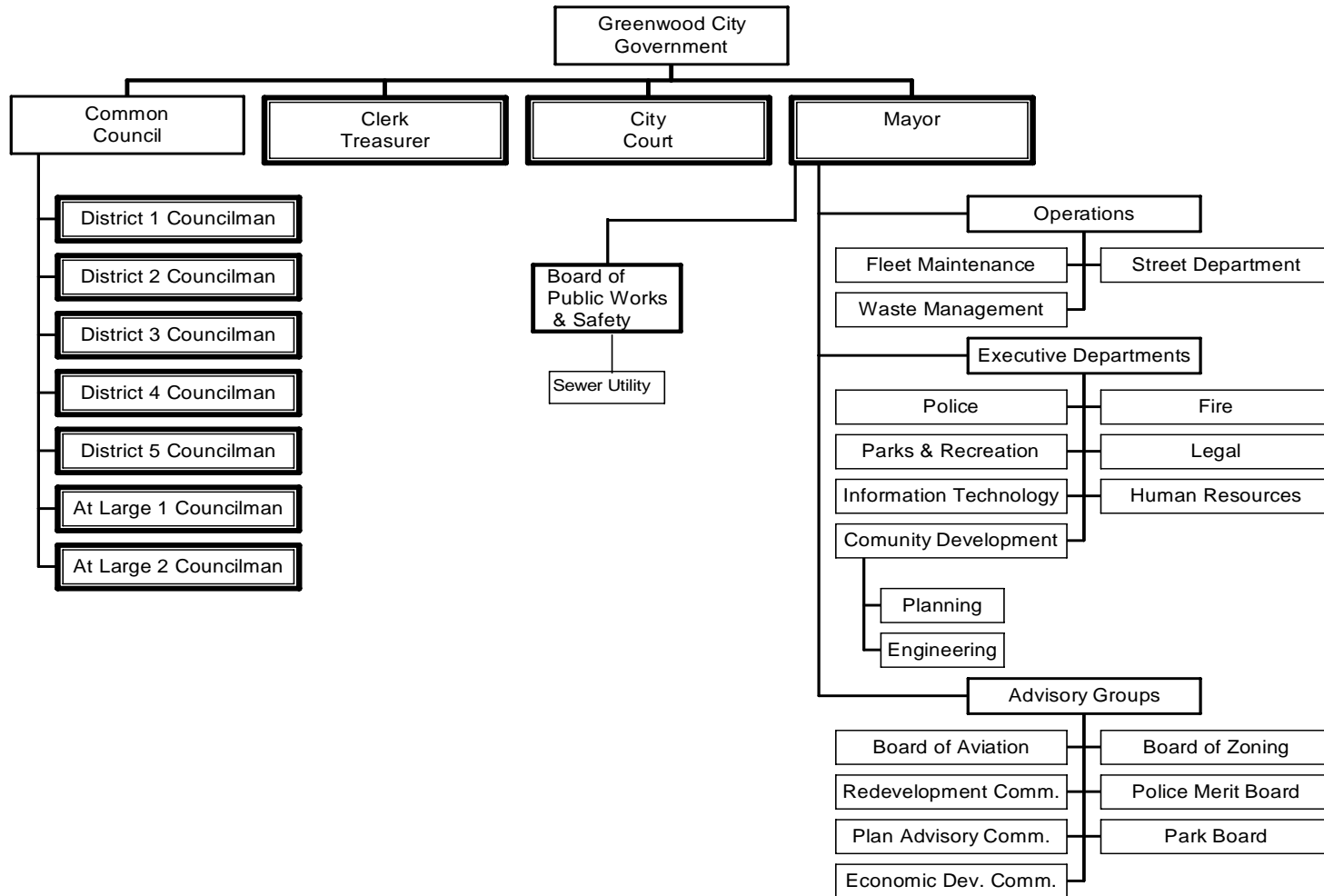


Figure I-4

NEW CITY OF GREENWOOD July 2010

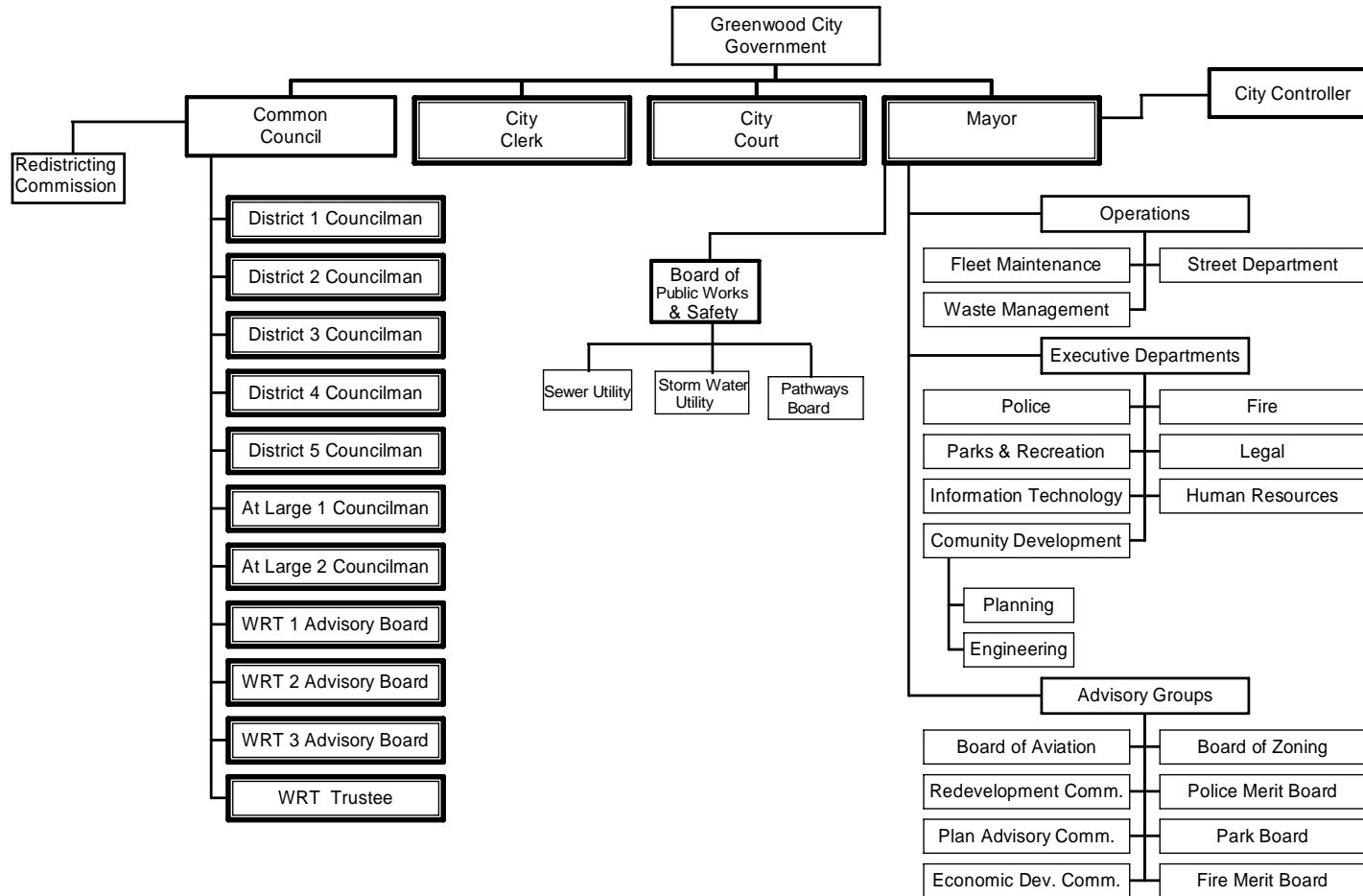


Figure I-5

CITY OF GREENWOOD Jan 2012

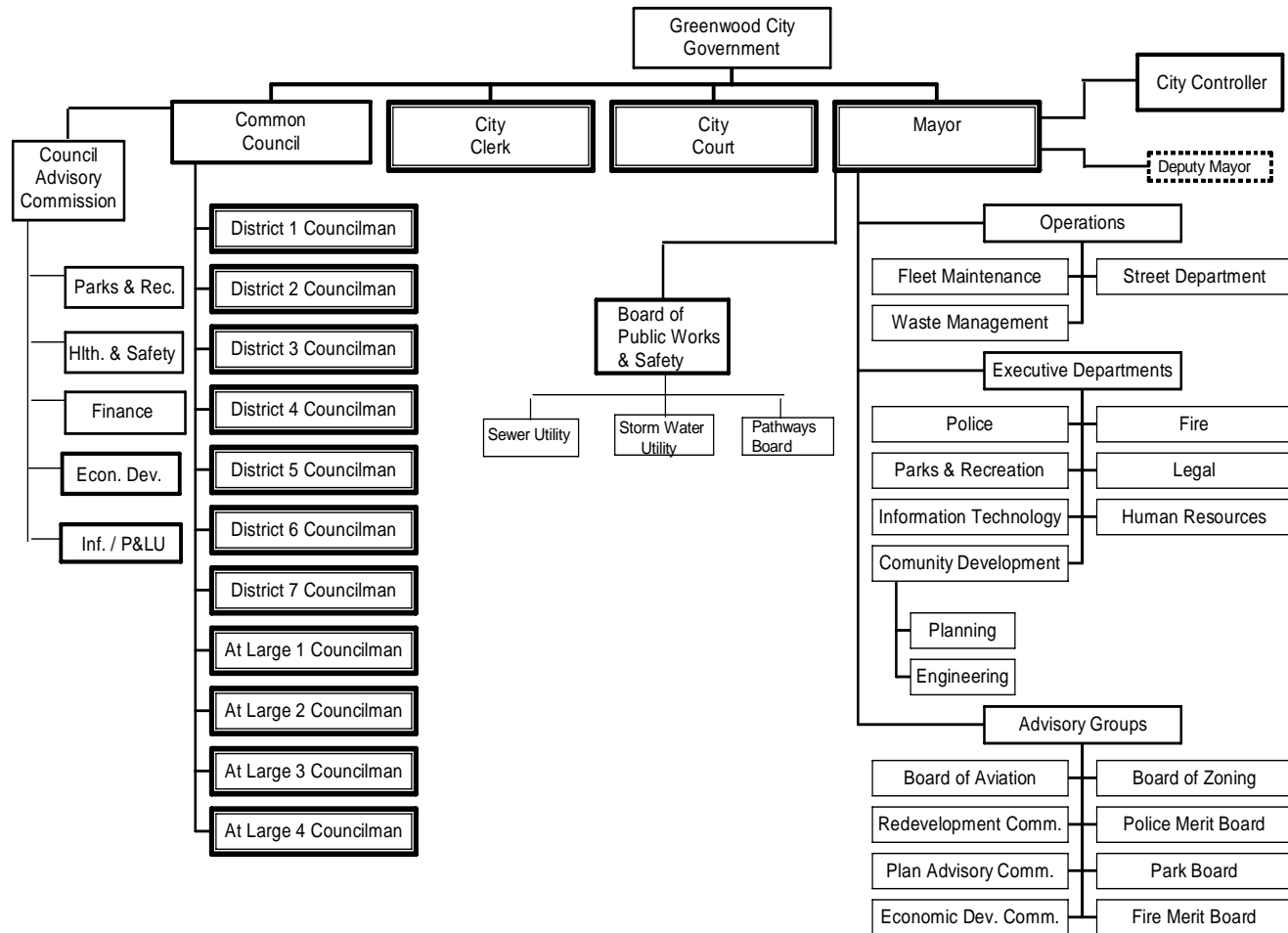
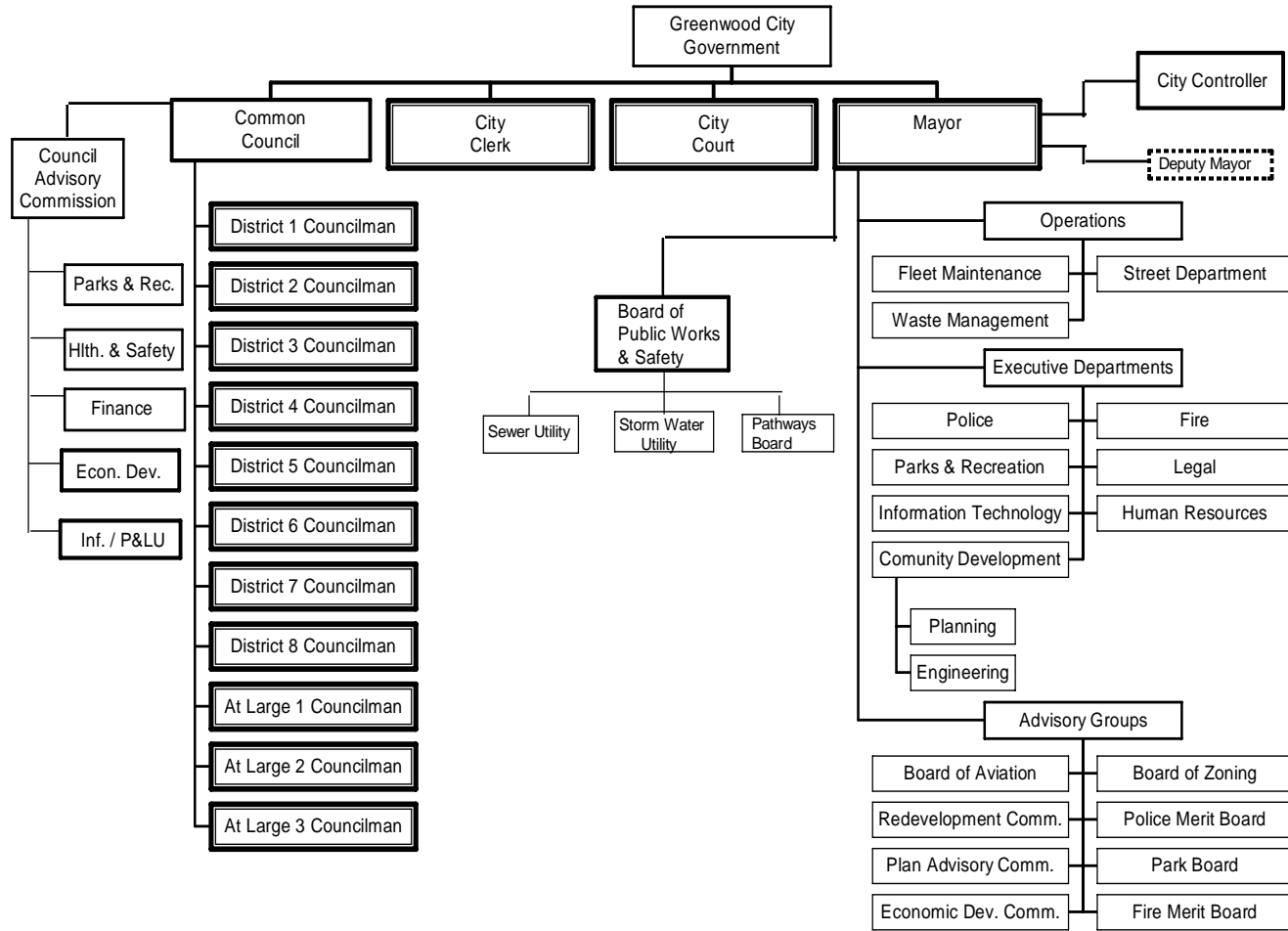


Figure I-6

CITY OF GREENWOOD Jan 2024



4. PARKS AND RECREATION

The Parks and Recreation subcommittee finds that the New Community will benefit from an efficient and effective parks program focused on maintaining and improving the parks and recreation facilities. Emphasis will be placed on maintaining equitable development between the limited existing facilities of the prior unincorporated White River Township, and the long-term accomplishments of the prior City of Greenwood. Specific recommendations are:

- a. The Parks Board is to be increased from 4 members to 8 during a transition period when plans will be formulated to enhance and balance the parks and recreation program. Membership will be balanced at 4 and 4 from each of prior City of Greenwood and prior unincorporated White River Township. Membership may be reduced in 2020 at the discretion of the Council to not less than 4. The residency requirements of prior unincorporated White River Township and the prior City of Greenwood will be dropped.
- b. A Path Ways board is to be established to focus on the development of pathways which will help interconnect the entire community. It shall function in conjunction with the Parks Board, and report to the Board of Public Works and Safety so as to coordinate construction projects with streets and road development. See **Figures I-4** through **I-6**.
- c. A new 5 year Parks Master Plan is to be developed to serve the entire community.
- d. A Parks and Recreation Development Fund (non-reverting) is to be created to provide the financial strength needed for the parks program.

5. PLANNING AND LAND USE

The Planning and Land Use subcommittee finds that the New Community will benefit from a governmental system more attuned to the land use issues of an urban community, while also incorporating provisions to accommodate the continued agricultural use of surrounding lands. Those benefits are contained in the following recommendations:

- a. The New Community is to be divided into an "Urban" District and a "Rural" District denoting the distinct land uses of each. Recognition of the unique land use in the Rural District will be accomplished by observing the "Right to Farm" for its residents.
- b. A uniform practice of land use is to be established by the updating of the City of Greenwood Comprehensive Plan to include the land area of prior unincorporated White River Township.
- c. To assure uniform application of planning and zoning standards, the Planning Commission and the Board of Zoning Appeals are to be staffed with a balance of representation from prior Greenwood and prior unincorporated White River Township, as well as from the Rural District.
- d. Areas that are subject to primary development or redevelopment are to be assisted to do so by the formation of Tax Increment Financing "TIF" and Economic Revitalization Area "ERA" districts and through an expansion of the responsibility of the Redevelopment Commission to include those areas.
- e. The Economic Development Commission is to expand its responsibilities to include all of the New Community.

6. HEALTH, SAFETY, AND WELFARE

The Health, Safety, and Welfare subcommittee finds that the New Community will benefit from a program of services that is more focused on the needs of a primarily urban community. Those recommended services are:

- a. The New City of Greenwood will adopt all ordinances, policies and procedures of the prior City of Greenwood that are not in conflict with this Plan of Reorganization.
- b. Police protection will be provided by the City of Greenwood Police Department to both the Urban and Rural Districts.
- c. The White River Township Fire District and the Bargersville Fire District within unincorporated White River Township will be combined with the City of Greenwood Fire Department to form a single fire department serving the entire New City of Greenwood.
- d. All City ordinances will be enforced within the Urban District. There will be modifications to ordinances in the Rural District and agricultural land within the Urban District in compliance with the "Right to Farm" provision.
- e. All township functions will be transferred to elected officials within the New City of Greenwood.
- f. Mosquito abatement within the Urban District will be provided by the New City of Greenwood.

II. BACKGROUND

A. History

Under the powers granted to the City of Greenwood and to the Township of White River by the State of Indiana via statute IC 36-1.5, the following action was taken by these political subdivisions:

1. On November 5, 2008, the Greenwood Common Council passed resolution No. 08-27, entitled "A Resolution of the Greenwood Common Council Authorizing the City of Greenwood to participate in the Proposed Reorganization with White River Township Pursuant to IC 36-1.5". (Reference: Exhibit IV, A)
2. On December 8, 2008, the White River Township Board passed a resolution (not identified by number), entitled "A Resolution of the White River Township Board Authorizing White River Township to Participate in a Proposed Reorganization with the City of Greenwood Pursuant to IC 36-1.5". (Reference: Exhibit IV, B)
3. The White River Township Trustee delivered to the Greenwood Clerk-Treasurer the White River Township resolution on December 19, 2008.
4. The Town of Bargersville passed resolution No. 2008-19 on December 4, 2008 and delivered it to the White River Township Trustee on that same date. The resolution proposed that the Town of Bargersville would participate in the proposed reorganization with White River Township but only to Stones Crossing Road. The White River Township Board voted to reject this resolution. (Reference: Exhibit IV, C)
5. Per the provisions of IC 36-1.5, sections 15 and 16, the two political subdivisions of the City of Greenwood and White River Township appointed seven members of their respective communities to serve on a Reorganization Committee. This committee was charged with the task of defining the many dimensions of a reorganization that would combine these two political subdivisions, make recommendations appropriate to the reorganization, and create a Plan of Reorganization for that transition. The appointees, and their appointing political subdivision are as follows:

City of Greenwood

Mr. Don Hanlin
Dr. Eric Kapke
Mr. David Payne
Mr. Patrick Sherman

White River Township

Mr. Forrest Chambers
Mr. Paul Reed
Mr. Dale Tumey

6. The Greenwood Common Council and the White River Township Board passed resolutions requesting the Reorganization Committee to explore the possibility of excluding that portion of unincorporated White River Township south of Whiteland Road. (Reference: Exhibit IV, D & E) In order for this to be viable, another political subdivision would have been required to assume township government responsibilities south of Whiteland Road. The Committee was not successful in that search
7. At the first meeting of the Committee, Mr. Patrick Sherman was selected as chairman. The Committee adopted a plan of dividing the effort into six subcommittees. Each focused on a major element of the proposed New Community. They were:
 - a. Parks and Recreation
 - b. Finance
 - c. Health, Welfare, and Safety
 - d. Infrastructure
 - e. Planning and Land Use
 - f. Governance
8. A request for the resumes of volunteers residing in the two political subdivisions, to serve on the subcommittees listed above, was published. The six subcommittees were staffed with these volunteers based upon their qualifications and experiences presented to the Committee in their resumes. Appointments were made with the objective of balancing each subcommittee with residents from each of the two political subdivisions as well as favoring the preferences of the volunteer.
9. Each subcommittee was chaired by a member of the Reorganization Committee. A second member of the Committee served as vice chair. Mr. Sherman, chairman of the Committee, served as a member to each subcommittee so that the overlapping efforts of each subcommittee would be coordinated.
10. The effort was supported by a third group of volunteers designated as "Shared Resources". They provided special expertise and program management to the effort.
11. The resulting reorganization group is shown in **Figure II-1**.

Figure II-1

WRT/GREENWOOD REORGANIZATION SUBCOMMITTEES

<u>Parks and Rec</u>	<u>Finance</u>	<u>Health and Safety</u>	<u>Infrastructure</u>	<u>Planning and Land Use</u>	<u>Governance</u>
Eric Kapke Forrest Chambers Patrick Sherman * Don Cummins * Laura Hilden Dennis Sherfy Thomas Traut Brad Valentine	Paul Reed Don Hanlin Patrick Sherman Jeff Dempewolf John Hamilton * Tom Latondress * Leland Miller Andrew Wiesman	Forrest Chambers David Payne Patrick Sherman Janis Arnold Stephen Burkhardt Ann Harrier John Maudlin Edward Woods	David Payne Dale Tumey Patrick Sherman Neal Burnett * Ronald Cram * Christopher Gale Thomas Parten * Mark Richards Paul Tate	Dale Tumey Paul Reed Patrick Sherman Paul Maurer Robert Overton * John Shell Rowana Umbarger * William Walker	Don Hanlin Eric Kapke Patrick Sherman * Michael Campbell John Prey * Woody Robinson

Shared Volunteer Resources

Legal & Professional Andrew Klinger, General Counsel Indiana Lottery John Eckart, Commissioner Indiana Dept. of Revenue David Vornehm, Partner Drewry, Simmons, & Vornehm	Governance Services Jeremy Pell, Chief WRT F.D. Mary Ann Powell, Trustee Pleasant Township	Program Management John Griffin, Retired - Delco Electronics MS Electrical Engineering Forrest Mellott, Retired - Eli Lilly and Company MBA Operations Research
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* Greenwood resident

B. Process

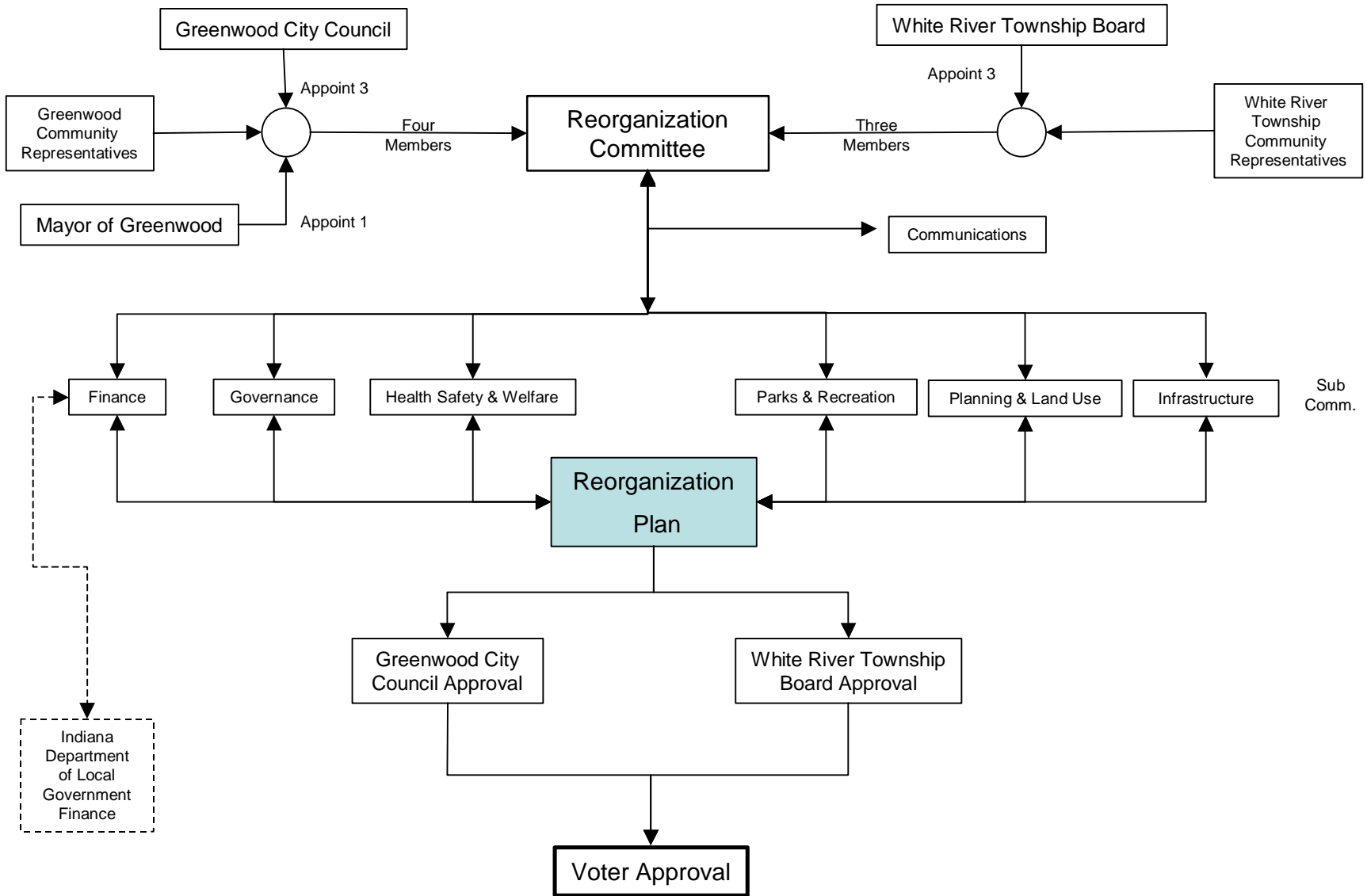
1. The Reorganization Committee adopted the following mission statement to serve as a fundamental objective of the effort:

To develop in a fair and equal manner, a plan of reorganization for the communities of White River Township and the City of Greenwood that will create an efficient, effective, accountable, and representative government.

2. The reorganization process is summarized by the diagram of *Figure II-2*. Its purpose was to serve as a “road map” for all volunteers to be knowledgeable in the basic requirements of IC 36-1.5. This was supplemented by a document containing subcommittee objectives in which the following were major components:
 - a. A copy of IC 36-1.5, section 18, which specifies the Reorganization Plan required contents, and section 40, which specifies the proper disposition of debt and pension obligations.
 - b. A list of those objectives that would be common to the efforts of each subcommittee.
 - c. A list of those objectives that would be unique to each subcommittee.
 - d. Those objectives that are specifically stated in IC 36-1.5 as requirements were designated in italics to emphasis their importance.
 - e. Meeting minutes and findings reporting formats were suggested. As the operating experience evolved, these were shown to be unnecessary since the minutes were posted to the website.
 - f. Each subcommittee functioned as a separate group. The chairman made individual research assignments, and work group discussions were held as dictated by individual availability.

Figure II-2

WRT / GREENWOOD REORGANIZATION PROCESS



3. The Reorganization Committee met in open public meetings. Minutes of these meetings were audio recorded and summarized in published documents. The Committee made the meeting minutes available to the public by posting them at an Internet web site (www.WRT-GW.com), upon approval by the Committee. The meetings were scheduled alternatively at the Greenwood City Building and either the White River Township community building, or the Center Grove School District Administration building. This gave the public ready access to the decision making function of the Committee.
4. When the efforts of each subcommittee were completed, a written report containing their findings was presented to the Committee.
5. The discussion at the Committee level was designed to accept, reject, or send back for modifications, any finding. If a finding was found acceptable by a vote of the Committee, it became a "Recommendation" of the Committee for incorporation into the Plan of Reorganization.
6. The Committee organized the subcommittee reports into a uniform format in which the approved Recommendations were grouped into four categories.
 - a. Governance: Those related to structure of the new governing bodies.
 - b. Community services: Those related to services the new government will supply to the community.
 - c. Transition Plan: Those relating to changes that will occur over time.
 - d. Financial: Those relating to cost of the new government and how it will be financed.This process of the consolidation of findings is demonstrated in **Figure II-3**.
7. These were reviewed, discussed, modified, and then approved by a vote of the Committee. They became the "Recommendations" of the process on an individual subcommittee level.
8. The Committee then organized the individual subcommittee recommendations into a single document retaining the four groupings mentioned above. This was presented to the City of Greenwood Common Council and the White River Township Board. That compilation of the Recommendations constitutes the basic outline of this Plan of Reorganization.

Figure II-3

ORGANIZING THE RECOMMENDATIONS

Subcommittees

Categories	Governance	Parks & Rec	Infrastructure	Plan & Land Use	Health, Safety & Welfare	Finance
Governance						
Community Services						
Transition Plan						
Financial						

The subcommittee recommendations have been grouped into the four categories shown at the left.

III. PLAN OF REORGANIZATION

A. Governance

1. City
 - a. The name of the New City will be Greenwood.
 - b. The New City will include that area currently defined as the City of Greenwood, and all area currently defined as White River Township that is not contained within a city or town as a result of a lawful annexation.
 - c. The New City will be a second-class city.
2. Mayor
 - a. During the transition period from July 1, 2010 until December 31, 2011, the current elected Mayor shall serve as Mayor of the New City of Greenwood. During that period, the Mayor will preside over the Council meetings. Commencing January 1, 2012, the Council President will preside over the Council meetings.
 - b. The position of Mayor will be held on January 1, 2012 and thereafter by a political candidate elected during normal election cycles, by the citizens of the New City of Greenwood.
 - c. If the Mayor, at any time, is unable or unwilling to serve, a new Mayor shall be chosen in the following manner:
 - i. The Common Council shall publicly request resumes from citizens of the New City of Greenwood who wish to serve on a Mayor Selection Committee.
 - ii. There shall be no compensation for members of the committee.
 - iii. Candidates for the Committee must not hold public office.
 - iv. The political affiliation of the Committee members must not constitute a super majority from any political party.
 - v. The Committee will be composed of 8 members.
 - vi. In a public forum, the Common Council will select the Committee from the candidates who have submitted resumes. The Council, at its discretion, may ask the candidates to be present, and to speak on their qualifications to serve.
 - vii. A chosen member of the Mayor Selection Committee may not be a candidate to fill the vacancy.
 - viii. The Council shall complete the appointment of the Mayor Selection Committee within 30 days of the vacancy in the Mayor's position.
 - ix. The President of the Common Council will perform the duties of the Mayor as "acting" Mayor. This responsibility will begin upon the vacancy in the Mayor's position and cease when the Mayor Selection Committee has successfully chosen a replacement Mayor and that person is sworn in.
 - x. The Committee will present its selection for a replacement to the Mayor's position within 30 days of its formation.
 - xi. The choice of the Committee is not revocable by the Council.
 - xii. The Council shall select a new Committee if the Committee is unable to agree by majority vote upon a replacement for the Mayor's position.

- xiii. The Mayor's replacement must be of the same political affiliation as the departing Mayor. If the former Mayor has no political affiliation, no political affiliation will be considered for the replacement.
 - d. From July 1, 2010, until December 31, 2011, the Committee shall be composed of 4 members from the prior City of Greenwood, and 4 members from prior unincorporated portion of White River Township.
 - e. From January 1, 2012 forward, at least one Committee member shall be from each political district.
- 3. Common Council
 - a. Composed of 11 members.
 - b. Supported by standing committees.
 - c. During the transition period from July 1, 2010 to December 31, 2011, the Council will be composed, until December 31, 2010, with the current five representatives from the existing political districts of Greenwood, the current two at-large representatives from Greenwood, and the current four elected officials of White River Township serving at-large for the White River Township area of the New City of Greenwood. From January 1, 2011 until December 31, 2011, the current four elected officials of White River Township will be replaced with the winners of those positions in the November 2, 2010 election held in White River Township. All Greenwood elected representatives will serve from July 1, 2010 until December 31, 2011. On January 1, 2012, all members will be replaced by the winners of the city election of the New City of Greenwood on November 1, 2011.
 - i. All members must meet the residency requirements of IC-36-4-6-2.
 - ii. Residency in the White River Township area of the New City of Greenwood shall satisfy the qualification established by Section 2(b) to wit "residency in territory that is annexed by the city."
 - iii. If an official designated above to serve as representative of White River Township is not qualified, or is unable or unwilling to serve during the transition period, a new member will be chosen by a majority vote of the remaining representatives of White River Township.
 - iv. If an official designated above to serve as a representative of the prior City of Greenwood is not qualified, or is unable or unwilling to serve, a new member will be chosen by a majority vote of the remaining representatives of the prior City of Greenwood.
 - A. If replacing a district Council representative, that new member must reside in the appropriate district.
 - B. If replacing an at-large representative, that new member must reside in the prior City of Greenwood.
 - v. During the transition period until December 31, 2011, a super majority vote composed of seven of the eleven Council members will be required to approve any new ordinances.
 - vi. After December 31, 2011, the same super majority vote will be required to change any requirement or ordinance relative to this Plan of Reorganization.

- d. Following the election of 2011, starting January 1, 2012, and until the candidates for the election of 2023 are seated January 1, 2024, there will be seven political district representatives and four at-large representatives.
 - i. Political districts will be determined by the census of 2010 as drawn by the Redistricting Commission and approved by the Common Council.
 - ii. District representative must be a resident of that district.
 - iii. Two at-large representatives must reside in the prior City of Greenwood and two must reside in the prior unincorporated portion of White River Township.
 - e. Following the election of 2023, starting January 1, 2024, there will be eight political district representatives and three at-large representatives.
 - i. There will be no residency requirements for at-large Council members other than they must be residents of the New City of Greenwood.
 - ii. District representative must be a resident of that district.
 - iii. Political districts will have been determined by the census of 2020 as drawn by the Redistricting Commission and approved by the Common Council.
 - f. The Common Council will oversee and give final approval to the work of the Redistricting Commission as discussed in a later Section of this chapter.
 - g. This legislative body may expel any member for violation of official duty or declare the member's seat vacant if that member is unable to perform the duties of the office. This requires approval by 7 of the remaining 10 members of the legislative body.
4. Changing Political Districts
- a. This Plan of Reorganization specifies a Common Council composed of 11 members based on an objective of maintaining a reasonable representation ratio for each political district. If after operating the city government in this configuration for at least two election cycles, a change is found desirable by the Council, the Council may be reduced in size by the following process:
 - i. A super majority of the Council, in a public forum, must declare the need to reduce the Council membership.
 - ii. The Council may be reduced to no less than 6 political districts and 3 at-large positions.
 - iii. The proposed change in Council membership, along with the changes in political districts shall be presented to the community in the form of a referendum on the ballot of the next scheduled election.
 - iv. A majority vote on the referendum shall determine if a Council membership change will occur for the next election.
5. Standing Committees
- a. The Common Council is strongly urged to establish standing committees that parallel the functions within the executive branch.

- b. As guidance to the Council, the following committees are suggested:
 - i. Parks and Recreation
 - ii. Health and Safety
 - iii. Finance
 - iv. Economic Development/Planning and Land Use
 - v. Infrastructure
 - c. It is further recommended that each of these standing committees be staffed with at least 2 Council members and citizen appointees as the Council sees appropriate. It is also strongly urged that the Council request résumés from members of the community who are interested in serving on these committees and the appointments are made from those who respond.
 - d. A council member may be the committee chairman, but not necessarily.
 - e. The committees are to function in a manner such that they provide oversight to the Council on the operations of the City government and advise on the needs of the community.
 - f. Oversight shall include, but not be limited to:
 - i. Review and/or generation of needed policy and procedures.
 - ii. Support to the needs of department heads.
 - g. In order to provide services in the most cost effective manner, the Finance committee is strongly encouraged to seek to provide them to all city departments in a creative and non-traditional manner. In particular, public/private partnerships, where the parties share risk, need to be evaluated.
 - h. In order to support and improve the infrastructure in the new community in the most cost effective manner, the Infrastructure Committee is strongly encouraged to provide them in a creative and non-traditional manner. In particular public/private partnerships, where the parties share risk, need to be evaluated.
6. The Planning Commission, composed of 11 members from January 1, 2011 through December 31, 2019, will consist of the following:
- a. The City Engineer.
 - b. A Park Board member selected annually by the Parks Board.
 - c. A member of the Board of Public Works and Safety or a citizen of the New City selected annually by the Board of Public Works and Safety.
 - d. A Council member selected annually by the Council.
 - e. Five citizens appointed annually by Mayor of which less than three shall be from the same political party:
 - i. Two from prior City of Greenwood.
 - ii. Two from Urban District of unincorporated White River Township.
 - iii. One from Rural District of the New City.
 - f. Two non-voting members appointed by County Commissioners if the Planning Commission exercises jurisdiction outside of city.
 - g. The commission membership, exclusive of the county appointments, is in compliance with the requirements of IC 36-7-4.
 - h. Removal of a member from the Commission shall be by the appointing authority, after the member receives a written notice with reasons set forth. The member has the right to appeal the removal in court.

7. The Board of Zoning Appeals, composed of seven members from January 1, 2011 through December 31, 2019, will consist of the following:
 - a. The Mayor shall appoint annually three of the citizens he/she has appointed to the Planning Commission to serve on the Board of Zoning Appeals.
 - i. One appointee must reside in the prior City of Greenwood.
 - ii. One appointee must reside in the Urban District of the prior unincorporated portion of White River Township.
 - iii. One appointee must reside in the Rural District.
 - b. The Mayor shall appoint annually two other citizens as follows:
 - i. One appointee must reside in the prior City of Greenwood.
 - ii. One appointee must reside in the prior White River Township.
 - c. The Common Council shall appoint annually one citizen who is not a member of the Planning Commission.
 - d. The Planning Commission shall appoint annually one of its members.
 - e. After December 31, 2019:
 - i. The Mayor's appointees will have a city residency only requirement.
 - ii. The Mayor's appointments from the Planning Commission will be reduced from three to one. Total membership shall then be at five. Removal from the Board shall be by the appointing authority, after the member receives a written notice with reasons set forth. The member has the right to appeal the removal in court.

8. Board of Public Works and Safety will consist of five members appointed by the Mayor.
 - a. Until December 31, 2019 at least two members shall be from prior City of Greenwood and two from prior unincorporated White River Township.
 - b. The Mayor may appoint members from Common Council but is not required to do so.
 - c. The Mayor may summarily remove an appointee at any time.

9. Parks Board will consist of eight members appointed by the Mayor.
 - a. Until January 1, 2020, there shall be equal representation for prior City of Greenwood and prior unincorporated White River Township.
 - b. There shall be four initial term ending dates for board members:
 - i. December 31, 2011
 - ii. December 31, 2012
 - iii. December 31, 2013
 - iv. December 31, 2014
 - c. At the end of each term, one member from the prior City of Greenwood, and one member from the prior White River Township will have their appointment expire.
 - d. Thereafter, appointed members' terms shall be four years.
 - e. As of January 1, 2020, the Board will be reduced to six members.
 - f. Board members shall receive a stipend of \$50 per meeting with no more than \$100 allowable in one month.
 - g. Each of the three school corporations within the New City will be invited to appoint a member of the school board to the Park Board. The school board members will rotate among themselves a single vote.
 - i. The appointed school board member must reside in the New City of Greenwood.

- h. After December 31, 2019, board members will be required to be residents of the New City of Greenwood.
 - i. The Executive Director of Parks and Recreation shall be appointed by the Mayor and approved by the Park Board in accordance with IC 36-4-9-2.
 - j. A member may be removed for cause after a hearing on specific charges before the appointing authority, or before a fiscal body if appointing authority filed the charges.
 - k. In order to maintain, improve, and expand parks in our new community in the most cost effective manner, the Parks Board is strongly encouraged to meet this need in a creative and non-traditional manner. In particular public/private partnerships, where the parties share risk, need to be evaluated.
10. Pathways Board will consist of three members appointed by the Mayor and will report to the Board of Public Works and Safety.
- a. Until January 1, 2020, at least one of the members shall be a resident of the prior City of Greenwood, and at least one shall be a resident of prior White River Township.
 - b. One appointment shall be a member of the Parks Board.
 - c. There shall be three initial staggered terms with ending dates for board members:
 - i. December 31, 2011
 - ii. December 31, 2012
 - iii. December 31, 2013
 - d. Thereafter, appointed members' terms shall be four years.
 - e. Board members will receive the same compensation standards as Parks Board.
 - f. The Pathway Board shall be responsible for the following:
 - i. Oversee the planning, maintenance and construction of pathways that will be built by DPW.
 - ii. Coordinate these plans and activities with the plans and activities of the Parks Board and Parks and Recreation Department.
 - g. The appointing authority may summarily remove an appointee at any time.
11. Redistricting Commission
- a. This commission shall, with the assistance of the City Attorney, prepare the ordinance creating common council districts following each decennial census.
 - b. The City Court Judge shall appoint four members.
 - c. For the 2010 census only, two of the Judges' appointees must reside in the prior City of Greenwood, and two must reside in the prior unincorporated White River Township.
 - d. The Mayor shall appoint one member.
 - e. The Commission shall strive to create compact and contiguous districts of nearly equal population that do not divide recognized residential neighborhoods and communities per the legal requirements established by IC 3-4-6-3.
 - f. The Commission, by majority vote, shall prepare a redistricting plan and present that plan to the Mayor and City Judge at a public meeting.

- g. The redistricting plan approval process shall be as follows:
 - i. If the Mayor and Judge accept the plan, it will be submitted to the Common Council for their approval.
 - ii. If either the Mayor or Judge recommends changes, the Commission may change it, or submit it as written to the Common Council.
 - iii. The Council may accept the plan or make recommendations for changes.
 - iv. If the Commission accepts the recommendations proposed by the Council, the plan will be amended and presented to the Council for their approval.
 - v. If the Commission does not accept the recommendations of the Council, the Council may dismiss the Commission and develop and approve the redistricting ordinance.

- 12. Police Merit Board will consist of five members:
 - a. Two appointed by the Mayor.
 - i. Until December 31, 2019, one must reside in the prior City of Greenwood and one must reside in the prior unincorporated White River Township.
 - b. One member appointed by the Common Council.
 - c. Two members elected by the Police department.
 - d. Appointing authority may remove an appointee at any time.
 - e. A member elected by the police department, upon petition by a majority of the police department to the Board, may be removed through a vote of the Board.
 - f. All other policies and procedures of the Board will remain unchanged.

- 13. Fire Merit Board will consist of five members:
 - a. One member appointed by the Mayor.
 - b. Two members appointed by the Common Council.
 - i. Until December 31, 2019, one must reside in the prior City of Greenwood and one must reside in the prior unincorporated White River Township.
 - c. Two members selected by fire fighters.
 - d. Appointing authority, by majority vote, may remove an appointee at any time.
 - e. All other policies and procedures of the Board will remain unchanged.

- 14. Board of Aviation Commissioners will consist of four members appointed by the Mayor. The Mayor may remove a member at any time by filing with the City Clerk in writing the reason for the removal.

- 15. Economic Development Commission
 - a. The number of members will not change.
 - b. Until December 31, 2019, one of the Mayor's appointees must be a resident of the prior city of Greenwood, and the second must be a resident of prior unincorporated White River Township.
 - c. Appointing authority may remove for neglect of duty, incompetence, inability to perform duties, or other good cause; member has right to appeal removal in court.
 - d. Responsibilities will be expanded to include all of the New City.

16. Redevelopment Commission will consist of a five-member board.
 - a. The Mayor will appoint three members.
 - b. The Common Council will appoint two members.
 - c. Until December 31, 2019:
 - i. No more than two appointed by the Mayor may reside in the prior City of Greenwood.
 - ii. The other appointed by the Mayor must reside in the prior unincorporated White River Township.
 - iii. One appointed by the Council must reside in the prior City of Greenwood and the other must reside in the prior unincorporated White River Township.
 - iv. Appointing authority may summarily remove an appointee at any time.
 - d. The responsibility of the Commission shall be expanded to include in their planning the transportation corridors of State Road 144, State Road 37, State Road 135, and the future I-69 Interstate. They shall also include the areas designated as Old Town Greenwood, and Old Smith Valley Community.
 - e. The Mayor may appoint annually a non-voting member from one of the three School Boards residing within the New City.
17. City Controller
 - a. The position of a city controller is created.
 - b. The Mayor will appoint a Certified Public Accountant to be head of the Department of Finance.
 - c. The Mayor will present his or her selection for Controller to the Council for approval. If the Council does not accept or reject the Mayor's selection within thirty days of submission, the Mayor's selection is approved.
18. City Clerk
 - a. The current elected position of Clerk Treasurer will be eliminated. That position will be replaced by an elected City Clerk. The current elected Clerk Treasurer will serve as the City Clerk until the city election of 2011.
 - b. The City Clerk will serve as clerk to the Common Council and to the City Court.
 - c. The City Clerk will be responsible for and administer poor relief in White River Township.
19. Deputy Mayor
 - a. The Mayor may appoint a Deputy Mayor.
 - b. Qualifications for the position to be determined by the Mayor and Common Council.
20. City Court
 - a. The elected officials are encouraged to seek permission from the State of Indiana to expand the jurisdiction of the City Court so that it can function as a small claims court.

21. Greenwood future annexations
 - a. If the New City of Greenwood annexes any areas of Clark or Pleasant Townships, residents of those areas shall be considered residents of the prior City of Greenwood for purposes of serving on City boards or commissions.
 - b. This requirement will expire December 31, 2019.
22. Boards and Commissions
 - a. There will be no political party affiliation requirement on boards or commissions unless required by State laws or current City ordinance.
 - b. Political entities responsible for appointments to boards or commissions are strongly urged to publicly request resumes to be submitted by all members of the community interested in serving. Appointees are to be then selected on the basis of an applicant's qualifications and experience.
23. Storm Water Utility
 - a. Establish a storm water utility to serve the entire City.
 - b. Engineering services to be provided by the Community Services Department.
 - c. Oversight relative to planning and execution shall be provided by the Board of Public Works and Safety.
 - d. Special focus shall be those areas defined by the White River Township and Greenwood Fire Departments impacted by the flooding of June 2008.
24. All Other Utilities
 - a. All other required utilities are currently in place to serve the New City.
 - b. Capacities to serve the New City are adequate at this time.
 - c. The Board of Public Works and Safety shall have oversight responsibility for maintaining capacity margins for future growth.
 - d. Extend sewers into Urban areas when requested and when determined feasible by the Board of Public Works and Safety.
25. Roads
 - a. The Board of Public Works and Safety shall delegate maintenance and improvements to the road system for the New City to the Greenwood Street Department.
 - b. The Board of Public Works and Safety shall have responsibility of maintenance and improvements to the road system and planning and execution thereof.
 - c. The Common Council shall establish an advisory committee on Infrastructure to give input to the Board of Public Works and Safety relative to roads.
 - d. Continue interim services by the Johnson County Highway Department through December 31, 2010. Services beyond that will be determined by the transition plan established by the Greenwood Street Department and the Johnson County Highway Department.
26. Early Storm Warning Sirens
 - a. The Board of Public Works and Safety have responsibility of the early warning system of the New City.
 - b. The Board oversight shall include the integration of the system planning, installation, and maintenance being performed by the Greenwood Fire Department serving the New City.

27. Urban and Rural Districts
 - a. The land area composed of current City of Greenwood and that of the unincorporated White River Township shall be divided into an “Urban” District and a “Rural” District.
 - b. That division of land is demonstrated by the map of **Figure III-1**.
 - c. In the Rural District, the agriculture use zoning classification of Johnson County will be adopted.
 - d. Johnson County development standards for existing subdivisions in unincorporated White River Township that have been approved prior to the final approval of the Reorganization will be grandfathered.
 - e. The Plan Commission will create any new zoning classifications where current land use in unincorporated White River Township does not comply with existing City of Greenwood classifications (i.e. mining and minor platting).
 - f. The Plan Commission, with the approval of the Common Council, will control the transition from Rural to Urban classification.
 - g. The Department of Community Development Services will review the boundary and land use of the Rural District not less than once a year.

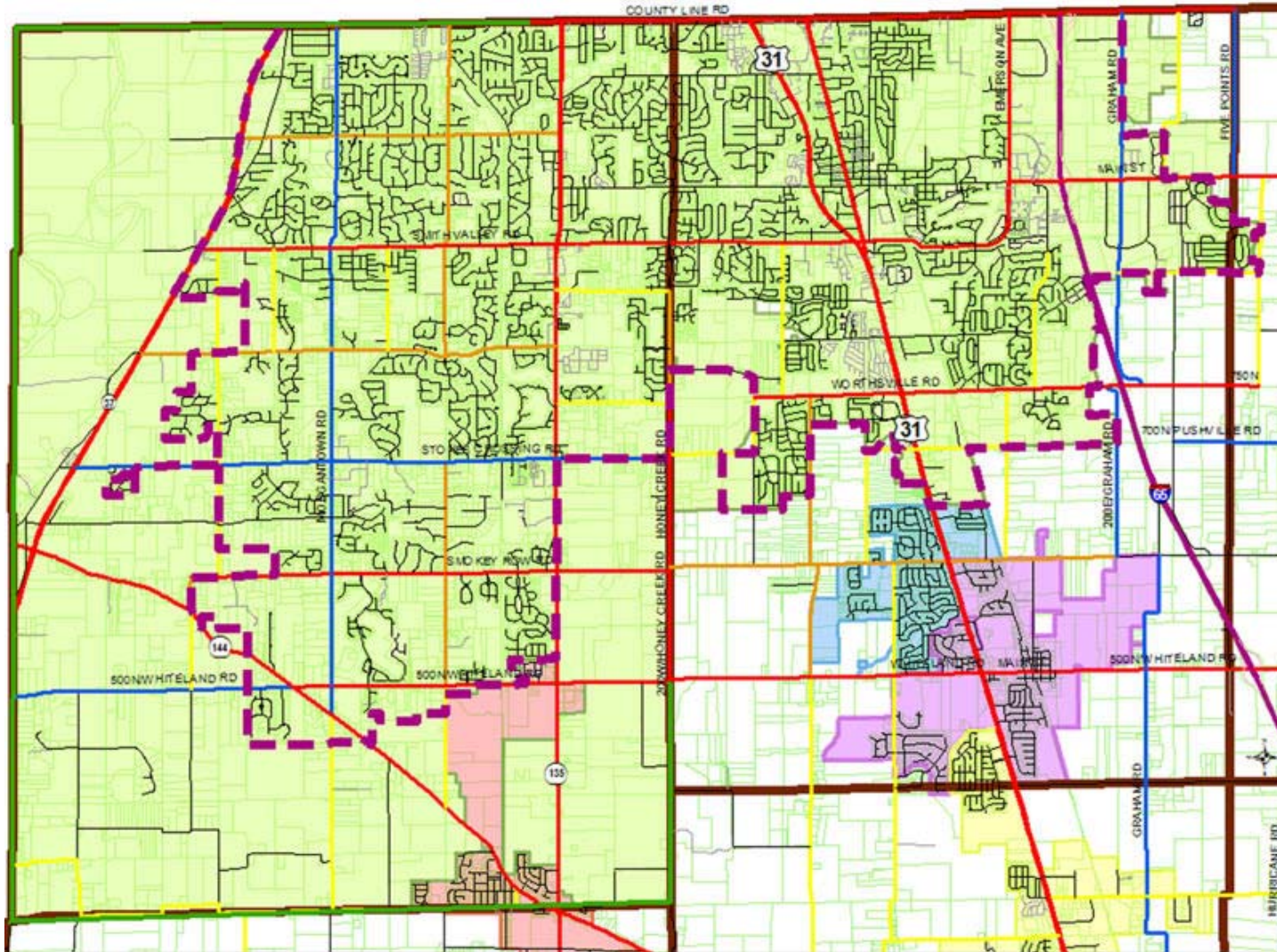
28. Urban District
 - a. The Urban District contains the highest concentration of residential and commercial properties.
 - b. All City current and modified ordinances will apply in the Urban District.
 - c. An Urban designation within the Rural District shall not be permitted.

29. Rural District
 - a. The Rural District contains those properties primarily dedicated to active agricultural pursuits.
 - b. The Rural District preserves the “Right to Farm” as defined in Section I (B), Right to Farm, and the rural life style by modifying applicable city ordinances.
 - c. Ordinance modification for the Rural District will address:
 - i. Prohibition of livestock, poultry, and other farm animals.
 - ii. Prohibition of animal noises, farm machinery, and some other loud noises.
 - iii. Prohibition of animals running at-large within property limits.
 - iv. Prohibition of vegetation above 12 inches in height.
 - v. Prohibition of accumulation of materials, lumber, and metals.
 - vi. Some prohibition of barbed wire and/or electrical fences.
 - vii. Prohibition of unattended open burning.
 - viii. Discharging of firearms.
 - d. A city ordinance will prohibit the discharge of firearms in the Rural District within 500 feet of a residence other than one’s own.

30. Agricultural Land in the Urban District
 - a. An Agricultural designated parcel or parcels may exist in the Urban District.
 - b. The “Right to Farm” provisions shall be grandfathered to those parcels as long as they are used for agricultural purposes.

Figure III-1

NEW CITY OF GREENWOOD MAP WITH URBAN / RURAL DISTRICT BOUNDARIES



Dashed line encloses Urban District boundary.

- c. Ordinance modifications for an Agricultural designated parcel include:
 - i. Prohibition of livestock, poultry, and other farm animals.
 - ii. Prohibition of animal noises, farm machinery, and other loud noises.
 - iii. Prohibition of animals running at large.
 - iv. Prohibition of vegetation above 12 inches in height.
 - d. The above ordinance exclusions shall apply to that land not designated as homestead.
 - e. Public appearance and safety ordinances shall apply to the land designated as homestead within the Agricultural parcel. This shall include, but not limited to:
 - i. Prohibition of accumulation of materials, lumber, and metals.
 - ii. Prohibition of barbed wire and/or electric fences.
 - iii. Prohibition of open burning.
 - iv. Prohibition of discharging firearms.
 - f. Range fences containing a single strand of barbed wire which currently exist in the Agricultural parcel within the Urban District shall be grandfathered indefinitely.
31. Ordinance Enforcement
- a. The City of Greenwood Police Department and City Code Enforcement enforce ordinances.
32. Nuisance Complaints
- a. Enforced in the same manner as the current City of Greenwood.
 - b. Includes, but not limited to:
 - i. Abandoned homes with high weeds and/or grass, and/or trash.
 - ii. Abandoned and/or non-plated vehicles on either private property or city streets.
 - iii. Improperly parked or stored boats, recreational vehicles, and large trucks (both private and commercial).
 - iv. Attempt to resolve a nuisance complaint dispute before a hearing is scheduled and fines imposed.
 - c. No action will be taken to enforce nuisance ordinances in prior unincorporated White River Township until October 1, 2010.
33. Poor Relief
- a. Poor Relief will be the responsibility of the City Clerk.
 - b. Assistance standards currently applied by the White River Township Trustee will be followed.
34. Abandoned Cemetery Maintenance
- a. Abandoned cemetery maintenance will be the responsibility of the Mayor.
 - b. Services will include, but not limited to:
 - i. Mowing.
 - ii. Keeping headstones erected.
 - iii. Proper fencing.
 - c. Maintenance standards as defined by IC 23-14-68-1/5 will be followed.

35. Department Head Replacement
 - a. The Mayor shall be responsible to appoint any City department head.
 - b. The Mayor shall advise the Council of the appointee and of his/her qualifications at least two weeks before the appointment is announced.
 - c. Council members shall advise the Mayor if any concerns exist within two weeks of their notification.

36. Ordinances
 - a. The following new ordinances or amendments of current ordinances of the City of Greenwood may be required:
 - i. The New City of Greenwood will be a second-class city.
 - ii. Common Council will be composed of 11 members. The number of At-large representatives shall vary over time as defined in this document
 - iii. There will be residency requirements for Common Council, Board, and Commission members as defined by this document.
 - iv. The transition of two units of government (White River Township and City of Greenwood) into a single unit shall be defined in such a manner as to minimize the legal standing of debts and obligations that each unit of government may have before the reorganization.
 - v. A Redistricting Commission shall be formed after each census as defined in this document.
 - vi. Establish an "Urban" and a "Rural" District that will:
 - A. Adopt the agriculture use zoning classification of Johnson County.
 - B. Grandfather Johnson County development standards for existing subdivisions in unincorporated White River Township that have been approved prior to the final approval of the Reorganization.
 - C. Create any new zoning classifications where current land use in unincorporated White River Township does not comply with existing City of Greenwood classifications (i.e. mining and minor platting).
 - vii. The Plan Commission, with the approval of the Common Council, will control the transition from Rural to Urban classification.
 - viii. The Department of Community Development Services will review the boundary and land use of the Rural District not less than once a year, specify the percent of rural acres with respect to total acres of the entire City, and advise the Mayor and Common Council when it falls below 20%. When the ratio falls below 20%, the Council may by majority vote eliminate the need for Rural District resident appointees to boards and commissions.
 - ix. Establish a "TIF" district and an "ERA" along the transportation corridors of State Road 135, State Road 144, State Road 37, and the future Interstate I-69.
 - x. Establish a "TIF" district and an "ERA" for the areas designated as Old Town Greenwood, and Old Smith Valley Community.
 - xi. Establish a Storm Water Utility.
 - xii. Access Management principles to be applied to roads required for new development, and to correct existing conditions when redevelopment occurs. Road repairs priority to be governed by a common rating system.

- xiii. Urban District will adopt current and modified Greenwood ordinances.
 - xiv. Rural District will have modifications as outlined in Section I (B).
 - xv. New residential developments require a specific area of aggregate green space.
 - xvi. New developments require perimeter pathways.
 - xvii. Other ordinances and resolutions as determined by the City Attorney of the New City of Greenwood.
- b. The necessity, form, and content of any ordinance will be determined by the Common Council after the reorganization becomes effective (July 1, 2010).

B. Community Services

1. Police Protection
 - a. The Greenwood Police Department will serve both the Rural and Urban Districts of the New Community.
 - b. The Johnson County Sheriffs Department will continue to supply those services it provides to all cities and towns in the county.
2. Fire Protection
 - a. A merger of the Greenwood and White River Township Fire Departments may occur dependent on the separate action of those two departments. That merger is encouraged.
 - b. If the merger of the Greenwood and the White River Township Fire Departments has not been completed by the effective date (July 1, 2010) of the successful reorganization of Greenwood and unincorporated White River Township, then the Mayor shall appoint three members and the County Commissioner representing the New City of Greenwood will appoint two members to a Fire Merger Committee that will develop within 120 days a plan of merger of the two fire districts into the Greenwood Fire Department.
 - c. The Fire District Merger Plan shall be presented to the Common Council for approval.
 - d. All areas within the city limits of the New City will be served by the new Greenwood Fire Department.
3. Ambulance Service
 - a. Recommend ambulance service may be provided by contract through the new Greenwood Fire Department.
4. Roads
 - a. Adopt a common road evaluation plan to identify, prioritize, and schedule normal maintenance, repairs, and rehabilitation of roads based upon the existing ratings of County and City roads.
 - b. Initiate a detailed transition plan for road maintenance to the Greenwood Street Department, which includes timing and resources required, through joint efforts of the Johnson County Highway and Greenwood Street Departments upon voter approval of the reorganization.
 - c. Adopt Access Management principles as a configuration management guide for highway, primary, and secondary arterial roads.
5. Early Storm Warning Sirens
 - a. The Board of Public Works and Safety shall oversee the early storm warning system of the New City.
 - b. The Board oversight shall include the integration of the system planning, installation, and maintenance being performed by the Greenwood fire Department serving the New City.
6. Utilities
 - a. Establish a Storm Water Utility.
 - b. All other city required utilities are in place.

- c. Residential trash collection service, provided by a contracted third-party, will be extended through out the Urban District of the New City.
 - d. Leaf and Limb pickup, provided by the Greenwood Street Department shall be extended throughout the Urban District.
 - e. The Board of Public Works and Safety and the Council Committee on Infrastructure will develop a policy on residential street lighting.
7. Parks
- a. Commission a new 5-year master plan for Parks and Recreation.
 - i. Develop land acquisition alternatives.
 - ii. Parks development in previously unincorporated White River Township to be a priority.
 - b. Retain existing programs and expand those for children and adults into previously unincorporated White River Township.
8. Pathways
- a. Plan, implement, and manage a pathways network.
 - b. Co-ordinate plans and activities with Park Board.
 - c. Commission a new 5-year master plan for Pathways that is coordinated with Parks and Recreation plan.
9. The Department of Community Development shall establish a new planning and zoning map for the New City of Greenwood by January 1, 2011.
10. Services for the Rural District shall be, but not limited to, the following:
- a. Fire protection.
 - b. Police protection.
 - c. Road and street maintenance, including snow removal.
 - d. Use of city parks and recreation facilities.
 - e. Planning and zoning
11. Services for the Urban District shall be, but not limited to, the following:
- a. Those services that are currently in place for the City of Greenwood including:
 - i. Trash pickup.
 - ii. Leaf and limb pickup.
 - b. Those that are listed above for the Rural District.
12. Within three years from the effective date of this Plan of Reorganization, the Department of Community Development Services shall update the City Comprehensive Plan to include the prior unincorporated portion of White River Township.
13. Mosquito Spraying
- a. The existing mosquito abatement program in the City of Greenwood shall be extended to the Urban area of the New City. The Common Council, in conjunction with the Board of Public Works, shall determine the adequacy of this program.

C. Transition Plan

1. During the transition period from July 1, 2010 to December 31, 2011, the Council will be composed, until December 31, 2010, with the current five representatives from the existing political districts of Greenwood, the current two at-large representatives from Greenwood, and the current four elected officials of White River Township serving at-large for the White River Township area of the New City of Greenwood. From January 1, 2011 until December 31, 2011, the current four elected officials of White River Township will be replaced with the winners of those positions in the November 2, 2010 election held in White River Township. All Greenwood elected representatives will serve from July 1, 2010 until December 31, 2011. On January 1, 2012, all members will be replaced by the winners of the city election of the New City of Greenwood on November 1, 2011.
2. Member replacement in the interim Council shall be accomplished as follows:
 - a. Prior Greenwood members will replace, by majority vote, a vacancy within their membership.
 - b. Prior White River Township members will replace, by majority vote, a vacancy within their membership.
3. On January 1, 2012, when newly elected Common Council members are seated, they are encouraged to establish standing committees that parallel the major departments, boards, and commissions of the executive branch.
4. Until Jan 1, 2020, city boards and commissions will have residence requirements that assure unincorporated White River Township will have adequate representation. These residency restrictions shall be removed after December 31, 2019.
5. The Planning Commission and Board of Zoning Appeals membership shall be reduced after December 31, 2019.
6. Update the city Comprehensive Plan within 3 years of the Effective Date of the Plan of Reorganization.
7. At the discretion of the Common Council, the requirement for residents of the Rural District to serve on any board or commission may terminate when the total acres of the Rural District is less than 20% of the total acres of the entire City. This will be decided through a vote of the Council members, which may decide to either change the percent of rural acreage or eliminate the requirement for Rural District residency on boards and commissions.
8. Establishment of the Storm Water Utility will be coincident with voter approval of the reorganization.
9. Phase-in of the Residential Street Lighting Policy will be controlled by the Board of Public Works.

10. Police Protection
 - a. The Greenwood Police Department will serve both the Rural and Urban Districts of the New Community. The Johnson County Sheriff's Department will continue to provide police protection through December 31, 2010.
 - b. That service will begin January 1, 2011.
 - c. The Johnson County Sheriffs Department will continue to supply those services it provides to all cities and towns in the county.
11. Park Board membership to be expanded from four to eight until December 31, 2019 when it will reduce to 6.
12. Pathways Board to be initiated July 1, 2010 with a membership of 3.
13. Recreational programs in previously unincorporated White River Township may be offered in public and private facilities until permanent facilities are developed.
14. Trash, leaf and limb pickup will be phased in at a uniform level of service and cost. Consideration will be given to existing residential contracts in this plan.
15. A road maintenance transition plan relative to the transfer of these services from the County to the New City will be required.
 - a. This planning, involving the Johnson County Highway Department and the Greenwood Street Department, will start immediately after voter approval of this reorganization plan.
 - b. The transition plan will concern itself with the orderly transfer of responsibilities based upon availability of funding and resources.
 - c. The transition plan may include either long-term or short-term enter-local agreements and/or the transfer of personnel and equipment.
 - d. The transition plan is to be completed and approved by the Greenwood Common Council and the Johnson County Commissioners by January 1, 2011.
16. Continue interim services by the previously budgeted current road maintenance provider during the transition period.

D. Finance

1. In order to provide city services in the most cost effective manner, the Common Council, all city operating departments, boards and commissions are strongly encouraged to seek sources for those services in a creative and non traditional manner. In particular, evaluating non-traditional service sources such as public/private partnerships, where the parties share risk, is to be emphasized. The City Controller shall be directed to promote this business strategy through out the city government, and to provide financial analysis of the viability of such action in each case.
2. The transfer of assets and liabilities of the Reorganizing Political Subdivisions at the effective date of the Reorganization will be accomplished as follows:
 - a. The funds transferred from the White River Township General Fund will be matched from the General Fund of the prior City of Greenwood.
 - b. After the match, as stated above, the fund balances of all funds, excluding utility and enterprise funds, of the prior City of Greenwood will be held in a non-reverting fund to pay the pension costs and debt service of the prior City of Greenwood in compliance with IC 36-1.5-4-40. The New City of Greenwood may borrow these funds, at market interest, for the cash flow needs of the New City. Any debt or pension costs unfunded after the exhaustion of these funds will be assessed to the prior City of Greenwood residents in accordance with Chapter 4, Section 40 of IC 36-1.5. Any excess funds, after all obligations of IC 36-1.5-4-40 are paid, will revert to the New City of Greenwood.
 - c. Any prior lease obligation of personal property, where the title to the property has not been transferred to the prior City of Greenwood will be treated as rent and become an obligation of the New City of Greenwood.
 - d. All other assets and liabilities of both reorganizing entities will be combined in accordance with IC 36-1.5-4-6(5).
3. Initial salary levels and ranges recommended for the New City:
 - a. City Mayor - \$85,800.00
 - b. City Clerk - \$56,500.00
 - c. City Council Members - \$15,700
 - d. City Judge - \$47,500.00*
 - e. City Attorney - Between \$72,000 and \$82,000
 - f. City Controller - Between \$72,000 and \$82,000
 - g. City Engineer - Between \$72,000 and \$82,000
 - h. Board & Commission Members - The same as current compensation.* Does not include income from court fees and probation duties.
4. The Greenwood City Police Department expansion will be as defined by the Chief of Police and his department standards.
5. Storm Water Utility Fee
 - a. To be established at \$5.00 per month per Equivalent Residential Unit (ERU, a unit of measure of storm water runoff).
 - b. To be assessed on each parcel in the city.
 - c. The Board of Public Works and Safety will determine Method of payment.

6. Trash, Leaf and Limb Collection
 - a. The trash service shall be provided via contract with a third-party service provider.
 - b. Leaf and Limb collection will be provided by the City or third-party service provider.
 - c. The amount and method of payment will be determined by the Board of Public Works and Safety and approved by the Common Council.
7. Roads
 - a. The City Controller shall establish separate accounts for cash receipts and expenditures for road maintenance in the current City of Greenwood, and White River Township.
 - b. Any funds collected through property tax or allocated from CCI and CCD will be split equally between the two areas. LRS and MVH funds will be allocated specifically by area.
 - c. Maintenance planning and execution shall be performed for each area based upon the cash receipts for that area.
 - d. This isolation of accounts shall terminate on January 1, 2020.
8. Street Lighting
 - a. The Board of Public Works and Safety and the Council Committee on Infrastructure will develop a policy on residential street lighting.
9. The Parks and Recreation Executive Director will develop budgets, which will be presented by the Mayor, approved by the Common Council, and implemented by the Park Board and Pathways Board.
10. Parks and Recreation operating budget will be funded by a Parks and Recreation levy, and by fees.
11. Parks and Recreation capital budget will be funded by:
 - a. Grants.
 - b. Public donations.
 - c. User fees (where specified).
 - d. Vendor contracts.
 - e. Parks and Recreation Development Fund.
12. A Parks and Recreation Development Fund will operate as follows:
 - a. A non-reverting fund.
 - b. Unexpended appropriations for the Parks General Fund will be transferred into the Parks and Recreation Development Fund when unappropriated year-end balance exceeds 70% of the prior year budget.
13. There shall be no city tax levied on "Agricultural" land that is actively used for agriculture purposes in either the Rural or Urban Districts.
14. A "TIF" district and an "ERA" shall be established along the transportation corridors of State Road 135, State Road 144, State Road 37, and the future Interstate I-69.
15. A "TIF" and "ERA" district shall be established for the areas designated as Old Town Greenwood, and Old Smith Valley Community.

IV. EXHIBITS

- A. Resolution No. 08-27 – City of Greenwood**
- B. Resolution by White River Township – Dated 12/8/08**
- C. Resolution No. 2008-19 – Town of Bargersville**
- D. Resolution No. 09-10 – City of Greenwood**
- E. Resolution by White River Township – Dated 5/6/09**

Exhibit A

GREENWOOD COMMON COUNCIL

RESOLUTION NO. 08-27

A RESOLUTION OF THE GREENWOOD COMMON COUNCIL AUTHORIZING THE CITY OF GREENWOOD TO PARTICIPATE IN THE PROPOSED REORGANIZATION WITH WHITE RIVER TOWNSHIP PURSUANT TO I.C. 36-1.5

WHEREAS, the City of Greenwood (“Greenwood”) adjoins the unincorporated area of White River Township; and

WHEREAS, Greenwood and White River Township share many common interests and services within their communities; and

WHEREAS, Greenwood and White River Township believe that the governmental services each provides to their citizens can be consolidated and/or coordinated to provide more effective and efficient government to those citizens; and

WHEREAS, Indiana Code 36-1.5-1 et seq. allows adjoining political subdivisions, including cities and townships, to reorganize by merger or cooperative agreements to coordinate and share responsibility for providing services in a more efficient and effective manner, with the express approval of the citizens of those local units; and

WHEREAS, it is determined that it is beneficial to the citizens of Greenwood to reorganize with White River Township to more effectively and efficiently provide services,

NOW, THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF GREENWOOD, AS FOLLOWS:

Section 1. Pursuant to the authority granted by I.C. 36-1.5 et seq., the City of Greenwood and White River Township (all in Johnson County, hereinafter “Participating Political Subdivisions”) shall reorganize and/or enter into a Cooperative Agreement.

Section 2. The reorganization or Cooperative Agreement shall be designed to coordinate and share the services and functions of the City of Greenwood and White River Township.

Section 3. Within thirty (30) days after the passage of this Resolution by both Participating Political Subdivisions and the certification of this Resolution to one another, a Reorganization Committee (hereinafter “Committee”) shall be established pursuant to I.C. 36-1.5-4-16(a)(1), which Committee shall be granted all powers and authority permitted under I.C. 36-1.5. The Committee shall specifically be responsible for gathering information, conducting such public hearings as it deems appropriate, and preparing a Comprehensive Plan to submit to the Participating Political Subdivisions as promptly as possible, but not later than one (1) year after the passage and certification of this Resolution by both Participating Political Subdivisions, as provided by I.C. 36-1.5-18. The Committee shall consist of a total of seven (7) members, four (4) from the City of Greenwood, three (3) of those members shall be appointed by the Common Council and one (1) of those members shall be appointed by the Mayor, and three (3) members shall be appointed by the White River Township Board; and not more than a simple majority may be of the same political party.

Section 4. Pursuant to I.C. 36-1.5-4-13(c), the Clerk-Treasurer of the City of Greenwood is hereby authorized and directed to certify, effective the date of passage of this Resolution, and deliver this Resolution to the White River Township Board, Johnson County, Indiana.

Section 5. The sections, paragraphs, sentences, clauses, phrases and words of this Resolution are separable, and if any word, phrase, clause, sentence, paragraph or section of this Resolution shall be declared unconstitutional, invalid or unenforceable by the valid judgment or decree of a court of competent jurisdiction, such unconstitutionality, invalidity or unenforceability shall not affect any of the remaining words, phrases, clauses, sentences, paragraphs and sections of this Resolution.

Exhibit A

Section 6. This Resolution shall be in full force and effect from and after its passage and approval by the Mayor of the City of Greenwood.

PASSED AND ADOPTED by the Common Council of the City of Greenwood, Indiana, this 5th day of NOVEMBER, 2008.

Ronald Deer
Ronald Deer, President
Greenwood Common Council

FOR:

Ronald Bates
[Signature]
[Signature]
Jim McLaughlin
Ronald Deer

AGAINST:

Monica Magna-Rees

ATTEST:

Jeannine Myers
Jeannine Myers, Clerk-Treasurer

The foregoing within and attached Resolution adopted by the Common Council of the City of Greenwood, Indiana, on the 5th day of NOVEMBER, 2008, is presented by me this 11th day of November, 2008, at 10:30'clock a.m. to the Mayor of the City of Greenwood, Indiana.

Jeannine Myers
Jeannine Myers, Clerk-Treasurer

The foregoing within and attached Resolution adopted by the Common Council of the City of Greenwood, Indiana, on the 5th day of NOVEMBER, 2008, is approved by me this 19th day of November, 2008, at 10:30'clock a.m.

Charles E. Henderson
CHARLES E. HENDERSON, Mayor
City of Greenwood, Indiana

Exhibit B

RECEIVED
DEC 19 2008
CLERK - TR... OFFICE

WHITE RIVER TOWNSHIP BOARD

RESOLUTION

A RESOLUTION OF THE WHITE RIVER TOWNSHIP BOARD AUTHORIZING WHITE RIVER TOWNSHIP TO PARTICIPATE IN A PROPOSED REORGANIZATION WITH THE CITY OF GREENWOOD PURSUANT TO I.C. 36-1.5

WHEREAS, part of the City of Greenwood (“Greenwood”) is located within White River Township; and

WHEREAS, White River Township and the City of Greenwood share many common interests and services within their communities; and

WHEREAS, White River Township and the City of Greenwood believe that the governmental services each provides to their citizens can be consolidated and/or coordinated to provide more effective and efficient government to those citizens; and

WHEREAS, Indiana Code 36-1.5-1 et seq. allows adjoining political subdivisions, including cities and townships, to reorganize by merger or cooperative agreements to coordinate and share responsibility for providing services in a more efficient and effective manner, with the express approval of the citizens of those local units; and

WHEREAS, pursuant to Indiana Code 36-1.5-4-10, the City of Greenwood, by Greenwood Common Council Resolution No. 08-27, has initiated a proposed reorganization under I.C. 36-1.5-1 et seq.; and

WHEREAS, it is determined that it is beneficial to the citizens of White River Township to reorganize with the City of Greenwood to more effectively and efficiently provide services; and

WHEREAS, it is intended that this Resolution be a resolution substantially identical to Greenwood Common Council Resolution No. 08-27, as referenced in Indiana Code 36-1.5-4-10(a)(2).

NOW, THEREFORE, BE IT RESOLVED BY THE WHITE RIVER TOWNSHIP BOARD, AS FOLLOWS:

Section 1. Pursuant to the authority granted by I.C. 36-1.5 et seq., White River Township and the City of Greenwood (all in Johnson County, hereinafter “Participating Political Subdivisions”) shall reorganize and/or enter into a Cooperative Agreement.

Section 2. The reorganization or Cooperative Agreement shall be designed to coordinate and share the services and functions of White River Township and the City of Greenwood.

Exhibit B

Section 3. Within thirty (30) days after the passage of this Resolution by both Participating Political Subdivisions and the certification of this Resolution to one another, a Reorganization Committee (hereinafter "Committee") shall be established pursuant to I.C. 36-1.5-4-16(a)(1), which Committee shall be granted all powers and authority permitted under I.C. 36-1.5. The Committee shall specifically be responsible for gathering information, conducting such public hearings as it deems appropriate, and preparing a Comprehensive Plan of Reorganization to submit to the Participating Political Subdivisions as promptly as possible, but not later than one (1) year after the passage and certification of this Resolution by both Participating Political Subdivisions, as provided by I.C. 36-1.5-4-18. The Committee shall consist of a total of seven (7) members, four (4) from the City of Greenwood, three (3) of those members shall be appointed by the Common Council and one (1) of those members shall be appointed by the Mayor, and three (3) members shall be appointed by the White River Township Board; and not more than a simple majority may be of the same political party.

Section 4. Pursuant to I.C. 36-1.5-4-13(c), the White River Township Trustee is hereby authorized and directed to certify, effective the date of passage of this Resolution, and deliver this Resolution to the Clerk-Treasurer of the City of Greenwood.

Section 5. The sections, paragraphs, sentences, clauses, phrases and words of this Resolution are separable, and if any word, phrase, clause, sentence, paragraph or section of this Resolution shall be declared unconstitutional, invalid or unenforceable by the valid judgment or decree of a court of competent jurisdiction, such unconstitutionality, invalidity or unenforceability shall not affect any of the remaining words, phrases, clauses, sentences, paragraphs and sections of this Resolution.

Section 6. This Resolution shall be in full force and effect from and after its passage and approval by the White River Township Board, Johnson County, Indiana.

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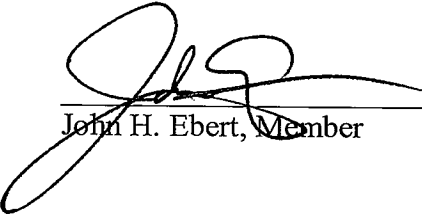
Exhibit B

PASSED AND ADOPTED by the White River Township Board of White River Township, Johnson County, Indiana, this 8th day of December, 2008.

NAYS

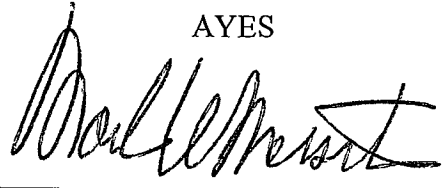
Mark W. Messick, Chairman

Joseph A. Acker, Secretary

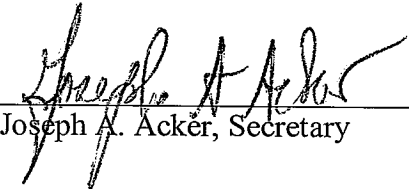


John H. Ebert, Member

AYES



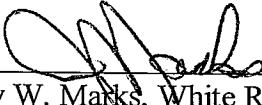
Mark W. Messick, Chairman



Joseph A. Acker, Secretary

John H. Ebert, Member

ATTEST:



Jay W. Marks, White River Township Trustee


Exhibit B

CERTIFICATION

RECEIVED
DEC 19 2008
CLERK - TREASURER'S OFFICE

To Jeannine Myers, Clerk-Treasurer of the City of Greenwood, I, Jay W. Marks, White River Township Trustee and the clerk of White River Township, hereby certify and attest that attached hereto is a true and accurate copy of the Resolution Of The White River Township Board Authorizing White River Township To Participate In A Proposed Reorganization With The City Of Greenwood Pursuant To I.C. 36-1.5, adopted by the White River Township Board on the 8 day of DECEMBER, 2008.

This proof of official record is made this 8 day of DECEMBER, 2008.


Jay W. Marks, White River Township Trustee

Received this 22 day of December, 2008.

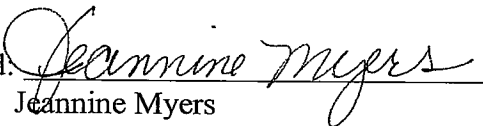
Signed: 
Jeannine Myers

Exhibit C

RESOLUTION NO. 2008-19 OF THE TOWN OF BARGERSVILLE, INDIANA

A RESOLUTION OF THE BARGERSVILLE TOWN COUNCIL TO PARTICIPATE IN THE PROPOSED REORGANIZATION OR COOPERATIVE AGREEMENT WITH WHITE RIVER TOWNSHIP PURSUANT TO I.C. 36-1.5

WHEREAS, the Town of Bargersville ("Bargersville") and White River Township ("WRT") share many common interests within their communities, and

WHEREAS, Bargersville and its citizens have invested heavily in utility infrastructure to serve the unincorporated areas of WRT, and

WHEREAS, Bargersville and WRT believe that the governmental services each provides to their citizens can be consolidated and/or coordinated to provide more effective and efficient government to those citizens, and

WHEREAS, Indiana Code 36-1.5-1 *et seq.* allows a township and a municipality that is located in any part of the same township to reorganize by merger or cooperative agreements to coordinate and share responsibility for providing services in a more efficient and effective manner, with the express approval of the citizens of those political subdivisions, and

WHEREAS, the Board of WRT is considering the adoption of a resolution substantially similar to this Resolution, and

WHEREAS, it is determined that it is beneficial to the citizens of Bargersville to reorganize with WRT to more effectively and efficiently provide services;

NOW, THEREFORE, BE IT RESOLVED, by the Town Council of Bargersville, that

1. Pursuant to the authority granted under IC 36-1.5, Bargersville and WRT (both of which are located in Johnson County) (collectively the "Participating Political Subdivisions") shall reorganize and/or enter into a Cooperative Agreement with respect to Bargersville and at least that portion of unincorporated WRT generally described as being south of Stones Crossing Road, as such area is adjusted by mutual agreement of the Participating Political Subdivisions.
2. The reorganization and/or Cooperative Agreement shall be designed to coordinate and potentially share the services and functions of Bargersville and WRT.
3. Within thirty (30) days after the certification of this Resolution or a resolution substantially similar to this Resolution by the clerk of the last Participating Political Subdivision to adopt this Resolution or a substantially similar resolution, a Reorganization Committee shall be established pursuant to IC 36-1.5-4-16(a)(2), which Committee shall be granted all powers and authority permitted under IC 36-1.5.
4. The Reorganization Committee shall consist of a total of six (6) members, three (3) to be appointed by the executive from each of the Participating Political Subdivisions, and not more than two (2) members appointed by a Participating Political Subdivision shall be of the same political party.

Exhibit C

5. The Reorganization Committee shall specifically be responsible for gathering information, conducting such public hearings as it deems appropriate, and preparing a Reorganization Plan to submit to the Participating Political Subdivisions as promptly as possible, but no later than one (1) year after the passage and certification of this Resolution or substantially identical resolutions by all of the Participating Political Subdivisions, as provided by IC 36-1.5-4-18.
6. In accordance with IC 36-1.5-4-18(b), and in addition to the items required therein, the Reorganization Plan shall include the following:
 - a. Provisions taking into account Bargersville's intention, to the extent practical, to respect the preferences concerning remaining unincorporated or not of the current residents of the developed portion of the unincorporated areas of WRT not presently included within a Bargersville annexation, with the understanding that the taxpayers of Bargersville shall not be required to subsidize or otherwise bear the cost of Bargersville providing municipal services to unincorporated areas of WRT;
 - b. Provisions stating that Bargersville's Town Council will consider extending municipal services to new development in the unincorporated areas of WRT seeking municipal utility services, with the understanding that the Reorganization Plan will specify an appropriate method for fully compensating Bargersville for the extension of any municipal services.
 - c. Provisions affirming that Bargersville's Town Council will provide planning, zoning and development regulation in the entire area south of Stones Crossing Road, by virtue of the Bargersville Plan Commission and that representatives of WRT will be appointed to the Bargersville Plan Commission on terms and conditions mutually agreeable to the Participating Political Subdivisions.
 - d. Provisions affirming that Bargersville Utilities will continue to be operated and managed exclusively by Bargersville under the current laws and regulations of the State of Indiana as of December 1, 2008 and recognizing Bargersville's withdrawal of the water utility from the regulatory authority of the Indiana utility Regulatory Commission, as approved by the citizens of Bargersville in the November, 2008 referendum.
7. Pursuant to IC 36-1.5-4-10(b), the Clerk-Treasurer of Bargersville is hereby authorized and directed to certify, effective this date, and deliver this Resolution to the Board of WRT.

Exhibit C

DULY PASSED AND ADOPTED this 4th day of December, 2008, by the Town Council of the Town of Bargersville, Johnson County, Indiana, having been passed by a vote of 4 in favor and 0 opposed.

TOWN OF BARGERSVILLE, INDIANA
BY ITS TOWN COUNCIL

Steve Welch
Steve Welch, President

For Against

Cindy Jarvis
Cindy Jarvis, Vice President

For Against

Kevin Combs
Kevin Combs

For Against

James Inabnitt

For Against

Mike Kehl
Mike Kehl

For Against

ATTEST:

Carla Roy
Carla Roy, Clerk-Treasurer

Exhibit D

GREENWOOD COMMON COUNCIL

RESOLUTION NO. 09-10

A RESOLUTION REQUESTING THE WHITE RIVER TOWNSHIP – GREENWOOD REORGANIZATION COMMITTEE TO CONSIDER AN OPTION TO EXCLUDE A PORTION OF THE SOUTHWESTERN PORTION OF WHITE RIVER TOWNSHIP

WHEREAS, the Greenwood Common Council (“Council”) has charged the White River Township-Greenwood Reorganization Committee (“Committee”) to prepare a Comprehensive Plan of Reorganization (“Plan”) of the unincorporated area of White River Township and the City of Greenwood pursuant to I.C. 36-1.5-1 et seq.; and

WHEREAS, the Council wishes to have the Committee explore the possibility of excluding the area of unincorporated White River Township south of Whiteland Road from being a part of the newly organized City of Greenwood; and

WHEREAS, the White River Township Board has expressed its wish that all the duties of the White River Township Trustee and the White River Township Board be assumed by another political unit in the Plan,

NOW, THEREFORE, BE IT RESOLVED BY GREENWOOD COMMON COUNCIL THAT,

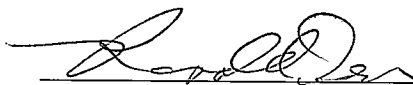
Section 1. The White River Township-Greenwood Reorganization Committee is hereby charged to explore all options available to determine the viability of excluding the area of unincorporated White River Township south of Whiteland Road and entering into a Cooperative Agreement with a political unit to assume the duties of the White River Township Trustee and the White River Township Board for that area as part of the development of the Comprehensive Plan of Reorganization.

Section 2. This Resolution shall be in full force and effect after its passage and approval by the Mayor of the City of Greenwood, Indiana.

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Exhibit D


Passed by the Common Council of the City of Greenwood, Indiana, this 18th day of May, 2009.




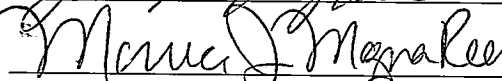
Ronald Deer, President
Greenwood Common Council

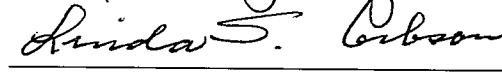
FOR:



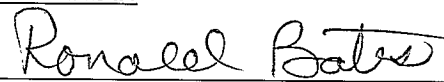




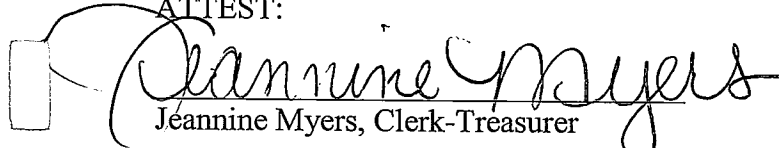




AGAINST:

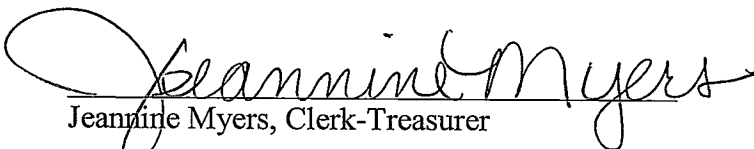


ATTEST:




Jeannine Myers, Clerk-Treasurer

The foregoing within and attached Resolution passed by the Common Council of the City of Greenwood, Indiana, on the 18th day of May, 2009, is presented by me this 18th day of May, 2009, at 8:50 O'Clock P.M. to the Mayor of the City of Greenwood, Indiana.



Jeannine Myers, Clerk-Treasurer

The foregoing within and attached Resolution passed by the Common Council of the City of Greenwood, Indiana, on the 18th day of May, 2009, is signed and approved by me this 18th day of May, 2009, at 9:50 O'Clock P.M.



CHARLES E. HENDERSON, Mayor
City of Greenwood, Indiana

Exhibit E

WHITE RIVER TOWNSHIP BOARD

RESOLUTION

A RESOLUTION OF THE WHITE RIVER TOWNSHIP BOARD REQUESTING THE
WHITE RIVER TOWNSHIP-GREENWOOD REORGANIZATION COMMITTEE TO
CONSIDER AN OPTION TO EXCLUDE A PORTION OF THE SOUTHWESTERN
PORTION OF WHITE RIVER TOWNSHIP.

WHEREAS, the White River Township Board (Board) has charged the White River Township-Greenwood Reorganization Committee ("Committee") to prepare a Comprehensive Plan of Reorganization ("Plan") of the unincorporated area of White River Township and the City of Greenwood pursuant to I.C. 36-1.5; and

WHEREAS, the Board wishes to have the Committee explore the possibility of excluding the area of unincorporated White River Township south of Whiteland Road from being part of the newly reorganized City of Greenwood; and

WHEREAS, the Board wishes all the duties of the White River Township Trustee and the Board be assumed by another political unit in the Plan; and

NOW THEREFORE, BE IT RESOLVED BY THE WHITE RIVER TOWNSHIP BOARD, AS FOLLOWS:

The Committee will explore all options available to determine the viability of excluding the area of unincorporated White River Township south of Whiteland Road and entering into a Cooperative Agreement with a political unit to assume the duties of the White River Township Trustee and Board for that area.

(Remainder of page intentionally left blank.)

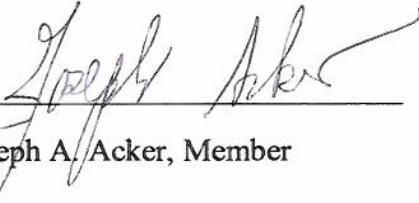
Exhibit E

PASSED AND ADOPTED by the White River Township Board of White River Township,
Johnson County, Indiana, this 6 day of MAY, 2009

NAYS

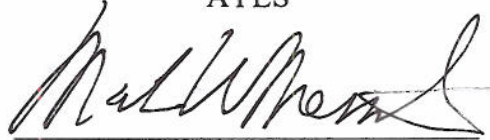
Mark W. Messick, Chairman

John H. Ebert, Secretary

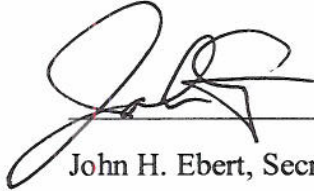


Joseph A. Acker, Member

AYES



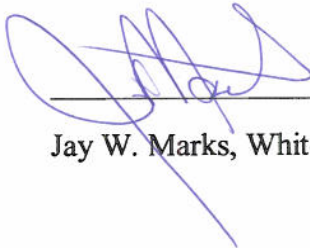
Mark W. Messick, Chairman



John H. Ebert, Secretary

Joseph A. Acker, Member

ATTEST:



Jay W. Marks, White River Township Trustee